

Re: Messages & Communications Doc. No. 38GL-26-2488 through 2495.

From: Guam Legislature Clerks <clerks@guamlegislature.gov>
 Date: Tue 6/23/2026 1:29 PM
 To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>

Håfa Adai,

Received, and thank you.



Elijah Untalan
Clerks Office

I Mina'trentai Ocho na Liheslaturan Guåhan

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910

Voice: (671) 472-3465/3460 Fax: (671) 472-3524

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 Thank you

From: 38th Committee On Rules <committeeonrules@guamlegislature.gov>
 Sent: Tuesday, June 23, 2026 12:05 PM
 To: Guam Legislature Clerks <clerks@guamlegislature.gov>
 Cc: Frank Blas Jr. <speakerblas@guamlegislature.gov>
 Subject: Messages & Communications Doc. No. 38GL-26-2488 through 2495.

Håfa Adai Clerks Office,

Please see attached, **Messages & Communications Doc. No. 38GL-26-2488 through 2495** for processing:

✓	38GL-26-2488	Guam Waterworks Authority	FY2025 Financial Statement and Compliance Audit Reports*
✓	38GL-26-2489	Office of Public Accountability - Guam	University of Guam (UOG) FY2025 Financial Statements, Reports on Compliance and Internal Controls, Management Letter and the Auditor's Communication with Those Charged with Governance*
✓	38GL-26-2490	Association of Pacific Islands Public Auditors (APIPA)	Peer Review of the Office of Public Accountability-Guam (Guam OPA) for the period January 1, 2023 to December 31, 2025.
✓	38GL-26-2491	University of Guam	Unaudited Financial Reports for the month of May 2026*
✓	38GL-26-2492	Guam Ethics Commission	FY2024 Citizen-Centric Report*
✓	38GL-26-2493	Bureau of Budget and Management Research	FY2024 Citizen-Centric Report*
✓	38GL-26-2494	Bureau of Budget and Management Research	Consolidated Revenue/Expenditure Report (CRER) and Special Revenue Fund Tracking Report for the period ending May 31, 2026*
✓	38GL-26-2495	Guam Environmental Protection Agency	Board Meeting Packet for May 21, 2026*

Please retrieve Doc. No. 38GL-26-2492, 2493 and 2495 from link below:

[Messages & Communications Physical Scanned Copy - Google Drive](#)



Si Yu'os ma'dse',

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Messages and Communications 38GL-26-2495.

2 messages

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Tue, Jun 23, 2026 at 10:36 AM

To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Håfa Adai,

Please see attached M&C Doc. No. 38GL-26-2495

38GL-26-2495	Guam Environmental Protection Agency	Board Meeting Packet for May 21, 2026*
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*Si Yu'os Ma'åse'**Bernice Rivera*

Administrative Assistant

**Office of Speaker Frank F. Blas, Jr.****I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature****Guam Congress Building, 163 Chalan Santo Papa, Hagatña****(671)969-6456****speakerblas@guamlegislature.gov**

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 **38GL-26-2495.pdf**
25496K**38th Committee On Rules** <committeeonrules@guamlegislature.gov>

Tue, Jun 23, 2026 at 11:51 AM

To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Håfa Adai,

Received, and thank you.

*Si Yu'os ma'åse',*

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

*I Mina'trentai Ocho Na Liheslaturan Guåhan**38th Guam Legislature*

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[Quoted text hidden]



GUAM ENVIRONMENTAL PROTECTION AGENCY • AHENSIAN PRUTEKSIÓN LINA'LA' GUÅHAN
LOURDES A. LEON GUERRERO • GOVERNOR OF GUAM | JOSHUA E. TINORIO • LIEUTENANT GOVERNOR OF GUAM
MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

June 15, 2026

38GL-26-2495
OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

Honorable Frank F. Blas, Jr.
Speaker
I Mina' trentai Ocho Na Liheslaturan Guåhan
163 Chalan Santo Papa
Hagåtña, Guam 96910

JUN 23 2026
Time: 9:58 AM
Received: MEY

RE: 5 GCA 8113.1 Reporting Requirements for Board of Directors Regular Meeting – May 2026

Håfa Adai Mr. Speaker,

Transmitted herewith are the minutes and other required documents from the Guam Environmental Protection Agency (Guam EPA) Board of Directors Regular Meeting for May 2026, in accordance with 5 GCA §8113.1.

Should you have any questions or if the Agency can be of any assistance to you and your office, please feel free to contact the Agency at 671-588-4751 ext. 4759.

Respectfully,


Arlene S. Actalla
Acting Board Secretary



38GL-26-2495
Messages and Communications

RECEIVED
COMMITTEE ON RULES
June 23, 2026

10:36 a.m.
Marie Crisostomo

cc: Guam EPA Administrator
Guam EPA Board Chair

Enclosures: May 21, 2026 (Board Meeting) and June 9, 2026 (Continuation Meeting) Attendance Sheet (Certified by Acting Board Secretary)
Proof of Due Notice of Meeting
May 21, 2026 Approved Agenda
March 19, 2026 Approved Minutes
Administrative Hearing Officer's Findings of Fact, Conclusions of Law, and Order (RE: Coffindaffer vs. Guam EPA / Case No. 25-0585)
PowerPoint Dieldrin update- Updated Risk Assessment Document (RAD) for Dieldrin Interim Action Level (IAL)
Administrator's Report
RRF Financials
Notice of Violations



GUAM EPA | 17-3304 Mariner Avenue Tiyan Barrigada, Guam 96913-1617 | Tel: (671) 588.4751 | Fax: (671) 588.4531 | epa.guam.gov
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MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

BOARD OF DIRECTOR'S MEETING

Thursday, May 21, 2026

Guam Environmental Protection Agency Conference Room

SIGN IN SHEET

BOARD MEMBERS:

Chairman Steven Carbulido

Vice Chairman Steven Carrara

Director Fran Castro

Present - calling from Ipan

Director Cathleen Moore-Linn

Present - calling from Ipan

Director Heather Martinez Quitugua

Present - Calling from Hagatna

Certified by:
Arlene M.S. Acfalle
Acting Board Secretary



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Regular Scheduled Board Meeting
May 21, 2026

Employees and visitors sign in here:

1. Arteme Aguiar

15. Melvin Tom

2. Krista K Finney

16. _____

3. Nicole Haiane Diras

17. _____

4. Juliana Mendoza

18. _____

5. Elizabeth DeGrange

19. _____

6. Peter P. Bautista

20. _____

7. Frank San Nicolas

21. _____

8. Connie Affleye

22. _____

9. Michelle Lastorosa

23. _____

10. -end-

24. _____

11. _____

25. _____

12. _____

26. _____

13. _____

27. _____

14. _____

28. _____



GUAM EPA | 17 3304 Mariner Avenue Tiyan Barrigada, Guam 96913 1617 | Tel: (671) 588.4751 | Fax: (671) 588.4531 | epa.guam.gov
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MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

BOARD OF DIRECTORS MEETING

Tuesday, June 9, 2026 – May Continuance Meeting
Guam Environmental Protection Agency Conference Room

BOARD MEMBERS:

Chairman Steven Carbullido	Present – Attending virtually from Tamuning
Vice-Chairman Steven Carrera	Present – In-person
Director Fran Castro	Present – In-person
Director Heather Quitugua	Present – Attending virtually from Hagatna
Director Cathleen Moore-Linn	Present – Attending virtually from Ipan

Certified By:

Arlene M.S. Acfalle

Arlene M.S. Acfalle
Acting Board Secretary



GUAM EPA | 17-3304 Mariner Avenue Tiyan Barrigada, Guam 96913-1617 | Tel: (671) 588.4751 | Fax: (671) 588.4531 | epa.guam.gov
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May Continuance May
June 9, 2026

Employees and visitors sign in here:

- | | |
|----------------------------|-----|
| 1. Michelle C.R. Lastimoza | 14. |
| 2. Arlene S. Acfalle | 15. |
| 3. Connie Afilleje | 16. |
| 4. Kristan Finney | 17. |
| 5. Peter Bautista | 18. |
| 6. Malia Tom | 19. |
| 7. Staci Anderson (OAG) | 20. |
| 8. Leevin Taitano Camacho | 21. |
| 9. ---end--- | 22. |
| 10. | 23. |
| 11. | 24. |
| 12. | 25. |
| 13. | 26. |



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Francis E. Santos
CCU Chairman

GUAM POWER AUTHORITY

ATURIDAT ILEKTRESDAT GUAHAN
P.O. BOX 2977 • HAGATNA, GUAM U.S.A. 96932-2977
Telephone Nos. (671) 648-3045/55 or Facsimile (671) 648-3165



John M. Benavente, P.E.
General Manager

ADVERTISEMENT

INVITATION FOR BID

This notice is paid for by GUAM POWER AUTHORITY REVENUE FUNDS
Public Law 26-12

BID NO.	MANDATORY PRE-BID/ SITE VISIT:	TIME:	DUE DATE:	TIME:	DESCRIPTION:
GPA-018-26	06/02/2026	9:00 A.M.	06/23/2026	9:00 A.M.	Guam Power Authority Harmon Substation Concrete Perimeter Fence (Design-Build) (Revenue) *(\$100.00 Non-Refundable Fee)
GPA-045-26	-----	-----	06/02/2026	10:00 A.M.	Industrial Ethernet Switches (CIP)

Bid packages may be picked up at the GPWA Procurement Office, 1st Floor, Room 101, Gloria B. Nelson Public Service Building, 688 Route 15, Mangilao, Guam. All interested firms should register with GPA's Procurement Division to be able to participate in the bid. Please call our office at (671) 648-3045/3055 to register. Registration is required to ensure that all "Amendments and Special Reminders" are communicated to all bidders throughout the bid process. A Non-Refundable Fee payment must be made at GPA Customer Service Department prior to issuance of documents. Procurement instructions are posted on the Authority's web site at <https://notices.guam.gov>.

/s/ John M. Benavente, P.E.
General Manager

GHURA



Guam Housing and Urban Renewal Authority

Aturidat Ginima' Yan Rinueban Siudad Guahan
117 Bien Venida Avenue, Sinajana, Guam 96910
Tel: (671) 477-9851 • Fax: (671) 300-7565 • TTY: (671) 472-3701
Website: www.ghura.org



Lourdes A. Leon Guerrero
Governor of Guam

Joshua F. Tenorio
Lt. Governor of Guam

BOARD OF COMMISSIONERS MEETING

TUESDAY, MAY 26, 2026 AT 12:00 PM.

This meeting is open to the public via Zoom

Topic: GHURA BoC Meeting, Tuesday, May 26, 2026, at 12PM

Time: May 26, 2026 12:00 PM Guam, Port Moresby

Join Zoom Meeting

<https://us06web.zoom.us/j/81931881671?pwd=2Pri9LH2MNVF5oVumcEO9llOq2i5W.1>

Meeting ID: 819 3188 1671
Passcode: 128193

Watch YouTube Live Stream

<https://www.youtube.com/channel/UCGqKWU0kOmT0FOLyn48ULag>

AGENDA

- I. ROLL CALL
- II. BOARD MEETING PUBLIC ANNOUNCEMENTS
- III. APPROVAL OF PREVIOUS BOARD MINUTES – May 12, 2026
- IV. NEW BUSINESS
 1. Intent of Award; Re-Bid IFB GHURA-26-009; Modernization of Fiscal and MOD Office
 2. Resolution No. FY2026-018; Resolution Approving the Annual PHA Plan for Public Housing & Section 8 Housing Choice Voucher Programs (FY2027) and Approving the Capital Fund Program (CFP) Five-Year Action Plan (2025-2030)
- V. EXECUTIVE DIRECTOR'S REPORT
 - Project Updates
- VI. GENERAL DISCUSSION / ANNOUNCEMENTS
 - Next proposed scheduled Board Meeting – Tuesday, June 09, 2026 @ 12 PM
- VII. ADJOURNMENT

The complete Board packet may be viewed on the GHURA website at www.ghura.org.

For more information, please contact Audrey Aguan at 475-1378 and for special accommodations, please contact Chief Planner – Designated Section 504 / ADA Coordinator at 475-1322 or TTY 472-3701.

This advertisement was paid for by GHURA.



DEPARTMENT OF ADMINISTRATION

DIPATTAMENTON ATMENESTRASION

General Services Agency

(Aghension Setbision Hinirat)

Telephone (Telfon): (671) 475-1705/1706



LOURDES A. LEON GUERRERO
Governor (Maga'ähag)

JOSHUA F. TENORIO
Lieutenant Governor
(Sigundo Maga'ähag)

SOLE SOURCE

Public Law 36-70

5GCA\$5214

VENDOR:

Data Management
Resources LLC

DESCRIPTION:

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Technical Support for the
Department of Revenue
Taxation GuamTax iSeries
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CONTRACT
TERMS:

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AMOUNT:

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GUAM ENVIRONMENTAL PROTECTION AGENCY Aghensian Pruteksion Lina'la Guahan

BOARD OF DIRECTORS REGULAR BOARD MEETING: Thursday, May 21, 2026 4:00 PM
Guam EPA Administration Conference Room: 17-3304 Mariner Avenue Tiyan Barrigada, Guam
MEETING LINK: <https://meet.google.com/etw-juh-j-zkz>

AGENDA:

- I. Call to order
 - a. Determination of quorum
 - b. Proof of due notice of meeting
- II. Approval of Agenda
- III. Approval of meeting minutes: March 19, 2026 Board meeting
- IV. Board Discussion / Action
 - a. Coffindaffer vs. Guam EPA / Case No. 25-0585: For presentation by Administrative Hearing Officer of (1) Stipulation and Order to Remand, subject to revision, amendment, and ratification by the Guam EPA Board of Directors; and (2) presentation by Administrative Hearing Officer to the Guam EPA Board for its deliberation and proposed entry by the Guam EPA Board of the Order of Remand
- V. Status Reports
 - a. Administrative Appeals
 1. Tutujan Holdings Guam LLC - La Stella Maris
 - b. Notice of Violations
 - c. Enforcement
- VI. Public Comments
- VII. Next Meeting Date and Adjournment

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CIVIL SERVICE COMMISSION

KUMISION I SETBISION SIBIT

Bell Tower Suite 201, 710 W. Marine Corps Drive, Hagåtña, Guam 96910
Tel: (671) 647-1855 • Fax (671) 647-1867

NOTICE OF MEETING

IN-PERSON MEETING AT 9:00 A.M. ON THURSDAY, MAY 21, 2026.

A live broadcast of this meeting is available to the public on the CSC website at csc.guam.gov or on GovGuam.tv. The public can also access a live stream of this meeting via zoom by using the link or Meeting ID and Passcode provided below:

<https://us06web.zoom.us/j/2666477466?pwd=nLE16veeiZhzarTj1BvP8dulMuPvN0.1&omn=89339546897>

MEETING ID: 266 647 7466 | PASSCODE: 6338464

AGENDA

- I. CALL TO ORDER.
- II. APPROVAL OF MINUTES: NONE.
- III. NEW BUSINESS:
 - (1) MOTION HEARING.
Charlyn Jessica Terlage vs. Office of the Attorney General of Guam; 26-GRE01.
 - (2) POST AUDIT ASSESSMENT HEARING.
Carolyn Aguan Rivera vs. Department of Revenue & Taxation; 26-PA02.
- IV. OLD BUSINESS: SIGNINGS.
 - (3) JUDGEMENT OF DISMISSAL.
Maria L.S. Apuron vs. Office of the Attorney General of Guam; 25-GRE28.
 - (4) JUDGMENT OF DISMISSAL.
Stacy C. Cuastio vs. Office of the Attorney General of Guam; 26-GRE02.
 - (5) JUDGEMENT OF DISMISSAL.
Vivian C. Leon vs. Port Authority of Guam; 25-AA08T
 - (6) JUDGEMENT OF DISMISSAL.
Vivian C. Leon vs. Port Authority of Guam; 25-WB02
- V. GENERAL BUSINESS.
- VI. ADJOURNMENT.

For special accommodations, please contact Maria P. Masnayan, CSC ADA Coordinator at (671) 647-1872 / (671) 647-1855.

/s/ Daniel D. Leon Guerrero, Executive Director
Paid for by the Civil Service Commission.

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For all categories except employment and real estate.
Package line limit listed below.

Good: Text only. 3 days in E-edition / 7 days on Classified of our website - line limit (5) lines.	\$35.00
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Best: Text with border & image. 8 days in E-edition / 14 days on Classified of our website - line limit (15) lines.	\$60.00

Categories

Animals for Sale: Livestock / Pets . **Automotive:** Cars/Motorcycle/Pickups and SUVs . **Celebrations . Fundraisers . Goods for Sale:** Auto Parts/Baby items/Computers/Electronics/Exercise Equipment/Furniture/Household Goods/Miscellaneous/ Musical Instruments/ Sports and Outdoors Equipment/Tools . **Lost and Found . Heavy Equipment . Repairs and Installation:** Air Conditioning/Appliances/Cellphones/Computers/Electrical/Electronics/Plumbing/Repair and Installations Services Needed . **Services:** Child and Elderly Care/Educational/Lawn Care or Yardwork/Other Services/Therapeutic Massage/Tutoring/Cleaning Services . **Wanted to Buy . Watercraft:** Boats/Personal Water Craft

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Better: Text with border. 5 days in E-edition / 10 days on Classified of our website - line limit (10) lines.	\$96.00
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Real Estate Open Liners

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\$85.00 5 days on Classified of our website

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The University Of Guam Solicits Applications To Establish A List Of Eligibles For The Following Position (Subject to the availability of funds):

#057-26 ASSOCIATE DEAN FOR INSTRUCTION, COLLEGE OF NATURAL & APPLIED SCIENCES (CNAS)

Contact the Human Resources Office at (671) 735-2350 for additional information regarding requirements, qualifications and application deadline, 8:00 a.m. to 5:00 p.m., Monday through Friday, except holidays. View the Human Resources Office website at <http://www.uog.edu/hro> for detailed information on the job announcement. For further information, please email Dr. Frank Camacho, Search Committee Chair at fcamacho@triton.uog.edu.

The University of Guam is a U.S. accredited institution and an Equal Opportunity Employer and Provider and complies with the Americans with Disabilities Act. For assistance, please contact the Director, EEO and Title IX/ADA Coordinator at (671) 735-2244; (671) 735-2243 (TTY).

/s/ JOSEPH B. GUMATAOTAO
Chief Human Resources Officer

THIS AD IS PAID FOR BY UNIVERSITY OF GUAM FUNDS.



The University Of Guam Solicits Applications To Establish A List Of Eligibles For The Following Position (Tenure, Full-Time, Subject to the availability of funds):

#056-26 ASSISTANT PROFESSOR TO ASSOCIATE PROFESSOR (ELECTRICAL ENGINEERING)

Contact the Human Resources Office at (671) 735-2350 for additional information regarding requirements, qualifications and application deadline, 8:00 a.m. to 5:00 p.m., Monday through Friday, except holidays. View the Human Resources Office website at <http://www.uog.edu/hro> for detailed information on the job announcement. For further information, please email Dr. Ernesto Guades, Search Committee Chair at guades@triton.uog.edu.

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/s/ JOSEPH B. GUMATAOTAO
Chief Human Resources Officer

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THE GUAM PUBLIC UTILITIES COMMISSION NOTICE OF PUBLIC MEETING

NOTICE IS HEREBY GIVEN that the GUAM PUBLIC UTILITIES COMMISSION ("PUC") will conduct a special business meeting, commencing at 6:30 p.m., on **Thursday, May 21, 2026, at Suite 807, DNA Bldg., 238 Archbishop F.C. Flores St., Hagatna, Guam.**

The following business will be transacted:

AGENDA

1. Call to Order.
2. **GUAM POWER AUTHORITY**
GPA Docket No. 26-10: Petition of the Guam Power Authority to Amend the Ukudu Power Plant Energy Conversion Agreement to Permit GPA to Pay for Additional Testing; Legal Counsel Report and proposed Order.
3. GPA Docket No. 26-11: Petition of the Guam Power Authority to Extend the Term of ULSD Storage Lease Agreement with Tristar Terminal Guam, Inc.; Legal Counsel Report and proposed Order.
4. GPA Docket No. 26-12: Petition of the Guam Power Authority to Secure and Establish Line of Credit for Fuel Purchases; Legal Counsel Report and proposed Order.

ADMINISTRATIVE MATTERS

5. PUC Summer Meeting Schedule.

ADJOURNMENT

Further information about the meeting may be obtained from the PUC's Administrator Lourdes R. Palomo at 671-472-1907. Those persons who require special accommodations, auxiliary aids, or services to attend the meeting should also contact Mrs. Palomo.

This Notice is paid for by the Guam Public Utilities Commission.

GUAM ENVIRONMENTAL PROTECTION AGENCY AHENSIAN PROTEKSION LINA'LA GUAHAN

BOARD OF DIRECTORS REGULAR BOARD MEETING: Thursday, May 21, 2026 4:00 PM
Guam EPA Administration Conference Room: 17-3304 Mariner Avenue Tiyan Barrigada, Guam
MEETING LINK: <https://meet.google.com/etw-juhj-zkz>

AGENDA:

- Call to order
 - Determination of quorum
 - Proof of due notice of meeting
- Approval of Agenda
- Approval of meeting minutes: March 19, 2026 Board meeting
- Board Discussion / Action
 - Coffindaffer vs. Guam EPA / Case No. 25-0585: For presentation by Administrative Hearing Officer of (1) Stipulation and Order to Remand, subject to revision, amendment, and ratification by the Guam EPA Board of Directors; and (2) presentation by Administrative Hearing Officer to the Guam EPA Board for its deliberation and proposed entry by the Guam EPA Board of the Order of Remand
- Tutujan Holdings Guam LLC (Palisades) vs. Guam EPA: Hearing by Hearing Officer only or with Board. Proposed Schedule. Attendance.
- Revise Dieldrin IAL Regulations Administrator's Report
- Status Reports
 - Administrative Appeals
 - Tutujan Holdings Guam LLC - La Stella Maris
 - Notice of Violations
 - Enforcement
 - Public Comments
- Next Meeting Date and Adjournment

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1st Notice: Guam EPA May Regular Scheduled Board Meeting

1st Notice: Guam EPA May Regular Scheduled Board Meeting

ANNOUNCEMENT

 **Posted on:** 05/14/2026 09:24 AM

 **Posted by:** Arlene Acfalle

 **Department(s):**
GUAM ENVIRONMENTAL PROTECTION AGENCY (/notices?department_id=46)

 **Division(s):** ADMINISTRATION DIVISION (/notices?division_id=35)

 **Notice Topic(s):** BOARD MEETING (/notices?topic_id=76)

 **Types of Notice:** ANNOUNCEMENT (/notices?type_id=1)

 **For Audience(s):** PUBLIC (/notices?public=1)

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- V. Administrator's Report
- VI. Status Reports
 - a. Administrative Appeals
 - 1. Tutujan Holdings Guam LLC - La Stella Maris
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- VII. Public Comments
- VIII. Next Meeting Date and Adjournment

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2nd Notice: Guam EPA Regular Scheduled May Board of Directors Meeting

2nd Notice: Guam EPA Regular Scheduled May Board of Directors Meeting

ANNOUNCEMENT

 **Posted on:** 05/19/2026 09:31 AM

 **Posted by:** Arlene Acfalle

 **Department(s):**
GUAM ENVIRONMENTAL PROTECTION AGENCY (/notices?department_id=46)

 **Division(s):** ADMINISTRATION DIVISION (/notices?division_id=35)

 **Notice Topic(s):** BOARD MEETING (/notices?topic_id=76)

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GUAM ENVIRONMENTAL PROTECTION AGENCY • AHENSIAN PRUTEKSIÓN LINA'LA' GUÅHAN
LOURDES A. LEON GUERRERO • GOVERNOR OF GUAM | JOSHUA F. TENORIO • LIEUTENANT GOVERNOR OF GUAM
MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

Guam EPA Board of Directors Regular Meeting Agenda

Thursday, May 21, 2026 – 4:00 p.m.

Guam EPA Administration Conference Room
17-3304 Mariner Avenue Tiyan Barrigada, Guam 96913
Google Meet: <https://meet.google.com/etw-juhj-zkz>
Meeting will be live streamed on youtube.com/guamepa

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MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

**Guam Environmental Protection Agency
Board of Directors' Regular Meeting
Thursday, March 19, 2026**

MINUTES

I. **CALL TO ORDER:** Director Steven Carbullido called the Board of Director's meeting to order from the Guam EPA conference room at 4:07pm. Roll call certified by Acting Board Secretary, Arlene Acfalle, as follows:

II. **BOARD ATTENDANCE:**

Chairman Steven Carbullido	- Present – in person
Vice Chairman Steven Carrara	- Present – in person
Director Steven Hollister	- Present – In person
Director Fran Castro	- Present – In person
Director Cathleen Moore-Linn	- Not Present
Director Heather Quitugua	- Present – In person

Quorum has been established

Guam EPA Staff: Glenn San Nicolas, Arlene Acfalle, Kristan Finney, Malia Tom, and Nicole Diras

III. **APPROVAL OF AGENDA:** Director Castro made a motion to approve the agenda, seconded by Director Hollister. All voted in favor, zero (0) opposed and motion passes.

IV. **APPROVAL OF FEBRUARY 19, 2026 MEETING MINUTES:** Director Castro made a motion to approve the February 2026 meeting minutes, seconded by Director Hollister. All in favor, zero (0) opposed and motion passes.

ADMINISTRATOR'S REPORT

ADMINISTRATIVE:

Personnel:

- As of 03/19/2026: **53 FTEs** (Full-Time Equivalent)

DIVISION	PROGRAM	EMPLOYEES
Administration	EXECUTIVE	3
Administrative Services	ADMINISTRATIVE	6
Administration	PERMITTING	2
Air and Land	SOLID WASTE	4
Air and Land	HAZWASTE	4



Air & Land	AIR POLLUTION	2
Air & Land	DSMOA	2
Air and Land	GREEN PARCEL	2
Air and Land	PESTICIDES	2
Air and Land	RECYCLING	1
Water	CHIEF ENGINEER	1
Water	WATER POLLUTION	3
Water	SAFE DRINKING WATER	4
Water	WATER RESOURCES	2
Water	INSPECTORS	4
EMAS	LABORATORY	3
EMAS	MONITORING AND ANALYTICAL	5
EMAS	SENIOR SCIENCE ADVISOR	1
EMAS	NON-POINT SOURCE	2
TOTAL		53

Recruitment:

DIVISION / PROGRAM	POSITION	#	STATUS
EMAS	ENVIRONMENTAL TECHNICIAN	1	Placed on continuous listing with DOA
WATER/ AIR AND LAND	ENVIRONMENTAL HEALTH SPECIALIST I	2	Continuous listing. Waiting on supplemental list from DOA.

Agency Headquarters:

- **UPDATE:** Ongoing discussions with Kunimoto Designs. A&E firm will have 6 months to provide a design for the new building
 - March 3, 2026, 30% Design Presentation
- Tires
 - Two Million tires
 - IFB for removal and disposal \$4M approved by USEPA
 - IFB will be submitted by March 27, 2026
 - Contract for removing and disposing of used tires and scrap metal, including mobilization, equipment, labor, processing, site certification, and handling recovered materials for off-island shipment. Location: L10122-14NEW-R1, Guam, Estate No. 86370, Batulo St. Dededo.

POLICY:

Public Hearing on Proposed Onsite Wastewater Treatment and Disposal System Regulations For Residential Septic Tank and Leaching System and Temporary Toilet Facilities

- 22 GAR 12 (Onsite Wastewater Treatment and Disposal System Regulations)
- Picked up approval memo from OAG on February 26, 2026.
 - March 11, 2026 – Delivered to Central Files (Adelup) for the Governor's approval.



PROGRAMS/PROJECTS/PARTNERSHIPS:

Dieldrin

- Yigo Townhall meeting on February 25th with over 100 hundred attendees
- Yigo Mayor live streamed the Townhall on their YouTube channel
- CAPT. Elizabeth DeGrange presented on the agency's activities since the last Townhall and discussed next steps regarding the soil study and public health assessment
- DoAG and GWA were present but did not get a chance to speak because the focus shifted to public comments and questions just as DoAG started their discussion
- We have received over 30 claims through the OAG, which we are still reviewing for a response
 - Most claims seek \$500,000, health monitoring and reimbursement for or installation of point-of entry (POE) systems

GEPA-USEPA-GWA Dieldrin Response

- Currently working with USEPA and Joint Region Marianas (JRM) on the investigation plan.
 - Legal Basis: Federal Facility Agreement (CERCLA § 120) requires investigation / remediation of contamination
 - Potential Source: Former AAFB housing units (1950s-60s), demolished 2016-2017. Soil studies (2022, 2024 NAVFAC reports) found dieldrin exceedance in shallow soils.
- USEPA/Guam EPA Joint Letter dated 23 Dec 2025 requesting JRM to prepare and submit a workplan for the dieldrin source investigation by 27 Feb 2026.
 - Draft workplan received by Guam EPA on February 27, 2026. The plan is currently under review. **Document contained Controlled Unclassified Information (CUI) For Official Use Only (FOUO)**

GEPA-DPHSS-ATSDR – No update at this time

- Working with ATSDR to provide the following data:
 - **Drinking Water exposures**
 - Public water wells/systems: Sampling data on dieldrin, chlordane, and PFAS for all public water wells/ systems and timeframes of interest
 - 11 public drinking water systems in Guam. We need to determine which systems we want ATSDR to assess
 - Researching data dating back to 1995
 - Private Wells: are any private wells in Guam used for drinking water? If so, is there dieldrin, chlordane or PFAS sampling data from private wells?
 - **Crops (agricultural exposures)**
 - Irrigation water: Are any wells used exclusively for irrigation or livestock watering purposes? If so, are we are of any dieldrin, chlordane, or PFAS sampling data for irrigation wells?
 - Soil: Are any sampling data available for dieldrin, chlordane, or PFAS in garden/farm soils?



- Crops/livestock: Are any sampling data available for dieldrin, chlordane, or PFAS in garden/farm crops or livestock? We need to determine if we want farms, and which locations, inspected
- **Fish/shellfish consumption exposures**
 - ATSDR has Guam EPA's Chlordane and dieldrin TMDLs for Tumon Bay report, which includes some fish tissue data. We are researching if there are other fish or shellfish sampling data available.

ADMINISTRATIVE APPEALS STATUS – Update by Ms. Kristan Finney, Guam EPA Legal Counsel

- Coffindaffer well driller's license application – an evidentiary hearing was held on February 24, 2026 before the hearing officer, who will be making recommendations to the Guam Board of Directors. The hearing officer will prepare a written recommendation to the board.

Chairman Carbullido updated that the hearing officer will provide a proposed decision to the board by March 26, 2026.

- Tutujan/ Palisades – a status conference was held on March 17 at 11am regarding the appeal of the October 31, 2025 Notice of Violation. Ms. Finney advised, AAG Staci Anderson instructed that the evidentiary hearing will be heard before the board and she would like to see a resolution with the names of the board members who will be in attendance. Ms. Finney advised the hearing will be sometime in July and set to last 6 to 7 days.

Chairman Carbullido noted the board hasn't decided whether the board will hear the case with the Hearing Officer or if the Hearing Officer only will hear it.

- Tutujan/ Stella Maris – a hearing officer was requested to hear the appeal from the January 21, 2026 Notice of Violation

GEPA- USEPA

- Meeting with USEPA USEPA Regional Administrator / Quarterly Pacific Island Environment Directors Meeting: March 13, 2026, with Division Director meetings the following week

RRF AUDIT – No update at this time.

- OPA auditing the Recycling Revolving Fund (RRF) (5591001-619-00 / 361962201)
- Ongoing
 - Submitted expenditures for both the continuous and annual accounts for FY2017 to FY2025

MARIANAS ISLAND CONSERVATION STRATEGY – No updates at this time

GHURA Technical Assistance Workshop for Community Development Block Grant- Disaster Relief (CDBG-DR)

- On-going



- GHURA Board unanimously approved the hiring of 75 temporary employees under the CDBG-DR grant

Eight (8) positions were approved for the GEPA meeting scheduled on March 16, 2026 to discuss these positions.

On March 5, 2026, GEPA submitted a Hazard Mitigation Assistance Notice of Interest to the Guam Homeland Security and Office of Civil Defense to qualify for the Community Development Block Grant Disaster Recovery (CDBG-DR) Mitigation Grant for a hardened, permanent Household Hazardous Waste Collection Facility for temporary collection of HHW during post-typhoon or disaster recovery to be constructed on 1 acre of the proposed Guam Environmental Resource Center.

- The CDBG-DR Portal for application submittal opens on March 30, 2026.

INSPECTION ACTIVITY – January 12, 2026 – February 6, 2026

DIVISION	PROGRAM	TYPE OF INSPECTION	# OF INSPECTIONS
AIR & LAND	AIR POLLUTION	Dust Control	4
AIR & LAND	GREEN PARCELS	Project Site	3
AIR & LAND	HAZWASTE	Above Ground Storage Tanks Underground Storage Tanks	0 0
AIR & LAND	PESTICIDES	Marketplace Inspection	0
AIR & LAND	SOLID WASTE	Building Permit Occupancy inspections Complaints Facility Inspections Written Warning	33 10 24 2 2
WATER	INSPECTORS / WPC	Ocular, Septic & leaching, Grease trap inspections, complaints, H2, stormwater, compliance, UIC, Product / Irrigation wells and occupancy permits	94
WATER	SAFE DRINKING WATER	Lead Free Inspection	9
WATER	WATER RESOURCES	Underground Injection Control	0
EMAS	MONITORING	Aggregate	1
TOTAL	182		



PERMIT ACTIVITY: February 9, 2026 – March 6, 2026

PERMIT TYPE	APPLICATIONS*	ISSUANCES**	HOLDS***
Building Permit Clearance	22	23	0
Clearing/Grading Clearance	7	4	0
Occupancy Clearance	15	16	0
Underground Injection Control Permit	1	9	0
H2B Clearance	16	18	0
Well Drilling Permit	2	4	0
Test Boring Permit	4	10	0
Application Review Committee Review	1	1	0
Aboveground Storage Tank (AST)	2	3	0
Underground Storage Tank (UST)	1	6	0
Solid Waste Management Permit	1	3	0
Wastewater Collection Permit	Not on WALTERS	0	0
MILCON	6	6	0
Highway Encroachment	0	0	0
Burial at Sea	Not on WALTERS	0	0
Notice of Arrivals (Pesticides)	Not on WALTERS	214	0
Notice of Intent (Pesticides)	Not on WALTERS	35	0
Air Pollution	2	5	0
TOTALS	80*	359**	0***

***Applications received between February 9, 2026 and March 6, 2026**

****Includes approved permits and clearances granted to applications submitted prior to November 3, 2025.**

*****Includes permit and clearance holds applied to applications submitted prior to November 3, 2025.**

REVISE DIELDRIN IAL REGULATIONS: Ms. Kristan Finney advised Guam EPA had a public hearing on March 6, 2026 and we did received public comments prior to the deadline. The agency is still reviewing those comments and we are hoping to have the responses ready for the board to vote on by the April board meeting.



NOTICE OF VIOLATIONS – Chairman Carbullido inquired if there were any new NOV's issued since last board meeting. Acting Administrator San Nicolas advised there were none.

Chairman opened it up questions or comments.

Director Castro inquired about the comments regarding the design submittal for the new Guam EPA building. Acting Administrator San Nicolas (SN) advised of a significant change based on the 30% design submittal. Specifically, the EMAS program location has been switched; the EMAS staff will now be housed in the general area where the meeting rooms were originally planned. Acting Admin SN advised the meeting rooms were right behind the conference room so we swapped them out that way EMAS program will be closer to the laboratory, showers and the facilities in the back as of building. Acting Administrator explained often times they return wet so this will allow them to shower and get to their office space without going through the whole building.

Acting Administrator SN stated staffing numbers have been updated according to the program's recent authorization. The agency's plan is to accommodate staffing at 100% capacity. While we have not historically reached this level, this approach ensures we will have sufficient space in the event that all vacancies are filled.

Chairman Carbullido inquired on the latest update with the DPW abandoned vehicle program. Acting Administrator SN stated he is not sure where it is at right now but stated Guam EPA did a site visit for one of the recycling facilities but other than that DPW is still working on their RFP. Acting Administrator SN added the funds have been transferred but now it's a matter of them going through the procurement process to get things underway. Acting Administrator SN stated that the DPW compound is full and they are waiting until they get their RFP's out to relocate everything to the recycling facility.

Chairman Carbullido stated on the next Board meeting he would like to get a comprehensive update on the program execution and expenditure of funds. Director Castro echoed the Chairman's concern and stated DPW should provide an update because when they came in to request for the funds, DPW stated their RFP would be released within 30days of that meeting. Director Hollister mentioned DPW stated they were waiting for the recycler to set up shop in Guam from Saipan. Chairman Carbullido stated there are still the exiting companies that were used by MCOG and the holdup to remove waste should not be due to a Saipan company setting up shop in Guam.

Acting Administrator SN stated he doesn't think that was the holdup; it was just the merging of the program from MCOG to DPW and the approval of the \$2Mill from the RRF. Acting Administrator SN stated for him personally because it's a new company (FSM) he said they wouldn't have to deal with space restraints and other issues that the existing facilities may be dealing with and logistically the new facility will be closer to DPW.

Director Castro also noted she would like to add the division head and programs supervisors on our next board agenda to discuss the status of their respective programs. Acting Administrator SN stated he likes the idea for program managers to explain their programs and to be involved. Director Castro



stated it also gives the board an opportunity to understand what is going on within the agency that is not covered in the Administrator's report.

Director Quitugua mirrored Director Castro's concern and stated, when looking at the staffing, is the agency doing a lot with less, are the programs struggling, or are they holding firm but not able to complete certain projects. Acting Administrator stated he agrees and stated that is exactly what the agency is dealing with while operating at less than 50% not to mention we are losing 3 engineers. Acting Administrator SN added the agency needs help as inspections are falling behind and grant objectives may be jeopardized because of it and noted the major issue is recruitment as these vacancies are hard to fill.

Acting Administrator SN advised hopefully Guam EPA can do their position and salary study which would need to be contracted out. Acting Administrator SN stated we are hoping the Government of Guam's general fund can support this plan and added the Guam EPA is also looking to update its regulations and fee schedules. Director Quitugua chimed in stating if we are looking at staffing issues the agency needs to have a handle on who the competitors are because if we limit it to just Guam, and taking an average, we may still never hire people if the competitor has a higher salary. Director Castro agreed and stated the position and salary should match.

Acting Administrator updated the board on Guam EPA's plan for Earth Day starting with a Proclamation signing and an off-site event.

STATUS REPORTS/ ADMINISTRATIVE APPEALS – See update on the Administrator's Report

NEW MEETING DATE/ADJOURNMENT: Next regular meeting is tentatively scheduled for April 30, 2026. Director Hollister made a motion to adjourn the meeting and seconded by Vice Chairman Carrara. All in favor, zero (0) opposed, and regular meeting adjourned at 4:52pm.

Arlene M.S. Acfalle

Arlene M.S. Acfalle
Acting Board Secretary





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Attorneys for the Government of Guam

IN THE SUPERIOR COURT OF GUAM

IN THE APPEAL OF
CHARLES COFFINDAFFER,

Appellant,

vs.

GUAM ENVIRONMENTAL PROTECTION
AGENCY,

Respondent.

Case No.: GEPA-25-0585

ADMINISTRATIVE HEARING
OFFICER'S FINDINGS OF FACT,
CONCLUSIONS OF LAW, AND
ORDER

This matter comes before the Hearing Officer on the appeal of **Charles Coffindaffer** ("**Appellant**") from a decision of the **Guam Environmental Protection Agency** ("**GEPA**" or "**Agency**") denying Appellant's application for an **Unlimited Well Driller's License** pursuant to **10 GCA § 46103** and **22 GAR, Div. 4, Ch. 7, § 7104**.

After review of the administrative record, the parties' submissions, and applicable law, the Hearing Officer issues the following Findings of Fact, Conclusions of Law, and Order.

I. FINDINGS OF FACT

1. GEPA is the agency charged with protecting Guam's water resources and regulating well drilling activities pursuant to **10 GCA § 46101**.
2. GEPA is authorized to issue, deny, or condition well driller licenses and to establish qualifications for such licenses under **10 GCA § 46103(a)–(b)** and **22 GAR § 7104**.
3. Appellant applied for an Unlimited Well Driller's License under **22 GAR § 7104(e)**.
4. Under **22 GAR § 7104(e)(1)**, applicants must demonstrate, inter alia, sufficient experience, including a minimum period of work under the supervision of a "licensed driller."
5. Under **22 GAR § 7104(g)**, applicants must demonstrate knowledge of applicable well drilling regulations, including GEPA's Well Drilling and Operating Regulations ("WRDOR").
6. Appellant participated in an evaluation process conducted by GEPA, including an oral interview administered by Agency personnel.
7. GEPA's evaluation panel utilized questions derived from the WRDOR in assessing Appellant's knowledge.
8. GEPA determined that Appellant:
 - a. Did not demonstrate sufficient knowledge of Guam-specific regulatory requirements under the WRDOR; and
 - b. Did not satisfy the experience requirement under **22 GAR § 7104(e)(1)** as newly interpreted by the Agency to require supervision by a *Guam*-licensed driller.
9. Based on these determinations, GEPA denied Appellant's application for an Unlimited Well Driller's License.
10. The administrative record reflects that GEPA did not provide:
 - a. A written scoring rubric;
 - b. A defined passing score; or
 - c. An itemized written evaluation of Appellant's performance.
11. The record does not contain contemporaneous scoring sheets or detailed evaluator notes supporting the Agency's conclusions.
12. The record includes evidence of prior Agency practice in which:
 - a. Limited well driller licenses were issued authorizing geotechnical or test boring work; and
 - b. Prior Agency leadership interpreted licensing requirements more broadly with respect to qualifying experience and scope.
13. The Agency's current interpretation of **22 GAR § 7104(e)(1)** now requires supervision by a *Guam*-licensed driller.

- 1 14. GEPA relies on the definition of "license" in **GAR § 7103(aa)** in determining that the
2 supervision requirement must be by a Guam licensed driller. **GAR § 7103(aa)** states
3 *License* means a well driller license issued by the Agency permitting a person to do
4 business in well drilling within the Territory of Guam.
- 5 15. The record does not include a formally adopted rule, policy memorandum, or published
6 guidance establishing this interpretation.
- 7 16. The record reflects inconsistent Agency communications to Appellant, including an
8 earlier positive assessment followed by a subsequent denial.
- 9 17. GEPA asserts that its decision is grounded in its statutory duty to protect groundwater
10 resources and public health under **10 GCA § 46101**.

11 II. CONCLUSIONS OF LAW

- 12 1. The Hearing Officer has jurisdiction over this matter under **5 GCA §9220**, and pursuant
13 to other applicable Guam administrative law.
- 14 2. Under **10 GCA § 46103(b)** and **22 GAR § 7104(e)**, the applicant bears the burden of
15 demonstrating qualification for licensure.
- 16 3. Agency action must be upheld if supported by **substantial evidence** and if it is not
17 **arbitrary, capricious, or an abuse of discretion**. See *Dickinson v. Zurko*, 527 U.S. 150,
18 119 S. Ct. 1816, 144 L. Ed. 2d 143 (1999).
- 19 4. Courts and reviewing bodies must give **deference to agency expertise**, particularly in
20 technical or scientific matters involving public health and safety. See *Marsh v. Oregon*
21 *Nat. Res. Council*, 490 U.S. 360, 377, 109 S. Ct. 1851, 104 L. Ed. 2d 377 (1989); see
22 also *The Lands Council v. McNair*, 537 F.3d 981, 993 (9th Cir. 2008).
- 23 5. This deference is especially appropriate where the Agency acts pursuant to its statutory
mandate under **10 GCA § 46101** to protect groundwater resources.
6. However, deference does not permit unreasoned decision-making. An agency must
articulate a rational connection between the facts found and the decision made. See
Motor Vehicle Manufacturers Ass'n of the United States, Inc. v. State Farm Mut. Auto.
Ins. Co., 463 U.S. 29, 43, 103 S. Ct. 2856, 77 L. Ed. 2d 443 (1983).
7. Agency action is arbitrary and capricious where the agency:
 - a) Relies on factors not intended by statute;
 - b) Fails to consider important aspects of the problem; or
 - c) Offers an explanation contrary to the evidence. *Id.*

- 1 8. An agency must also **treat like cases alike** or provide a reasoned explanation for
2 departing from prior practice. See *I.N.S. v. Yueh-Shaio Yang*, 519 U.S. 26, 32, 117 S. Ct.
350, 136 L. Ed. 2d 288 (1996).
- 3 9. The Ninth Circuit similarly holds that an agency must provide a **reasoned explanation**
4 **for changing course**, and failure to do so renders the action arbitrary and capricious. See
5 *Organized Village of Kake v. U.S. Department of Agriculture*, 795 F.3d 956, 966 (9th Cir.
2015).
- 6 10. Administrative decisions should be supported by substantial evidence and reflect
7 reasoned decision-making. See
8 https://www.law.cornell.edu/wex/substantial_evidence#:~:text=Substantial%20evidence%20is%20a%20standard,1994.
- 9 11. The Accardi doctrine emphasizes that agencies must **follow their own rules and provide**
10 **adequate procedural safeguards** when making determinations affecting rights or
11 privileges. See *United States ex rel. Accardi v. Shaughnessy*, 347 U.S. 260, 74 S.Ct. 499,
98 L.Ed. 681.
- 12 12. Applying these principles, GEPA's new interpretation that "licensed driller" under **22**
13 **GAR § 7104(e)(1)** refers to a *Guam*-licensed driller is not inherently unreasonable given
14 its mandate under **10 GCA § 46101**.
- 15 13. However, the Agency failed to:
16 a) Formally adopt or publish this interpretation;
17 b) Provide a contemporaneous explanation for departing from prior practices reflected in
18 the record; or
19 c) Demonstrate consistent application of this interpretation.
- 20 14. Under *INS v. Yang* and *Organized Village of Kake*, such unexplained inconsistency
21 weighs in favor of finding the action arbitrary and capricious.
- 22 15. Additionally, the Agency failed to provide:
23 a) A written evaluation rubric;
b) A defined passing score; and
c) Contemporaneous scoring or documented findings.
16. The absence of objective standards and documentation prevents meaningful review and
undermines the requirement of reasoned decision-making under *State Farm*.
17. While GEPA's reliance on expert judgment is entitled to deference under *Marsh* and
Lands Council, such deference presupposes the existence of a **discernible and**
documented basis for the decision.

- 1 18. The record here lacks sufficient documentation to demonstrate that the denial is
2 supported by substantial evidence under *Dickinson v. Zurko*.
3 19. Accordingly, the Hearing Officer concludes that GEPA's denial of Appellant's
4 application was **arbitrary and capricious** due to:
5 a) Lack of documented standards;
6 b) Failure to explain departure from prior practice; and
7 c) Insufficient record support for the evaluation;
8 20. The appropriate remedy is remand for further proceedings consistent with law, rather
9 than outright issuance of a license, in order to preserve GEPA's discretion and expertise.

III. ORDER

IT IS HEREBY ORDERED:

1. **Remand to GEPA**

This matter is REMANDED to the Guam Environmental Protection Agency pursuant to
10 GCA § 46103 and **22 GAR § 7104** for a new evaluation of Appellant's application.

2. **Time for Compliance**

GEPA shall complete the remand proceedings within **sixty (60) days** of the date of this
Order, unless extended for good cause.

3. **Required Procedures on Remand**

GEPA shall conduct the evaluation in compliance with **22 GAR § 7104**, and shall:

a. **Adopt Written Criteria**

Develop and apply a written evaluation rubric consistent with **22 GAR § 7104(e)-(g)**.

b. **Establish Passing Standards**

Define and apply a uniform passing threshold for licensure determinations.

c. **Standardize Evaluation Process**

Utilize consistent subject matter and evaluation methods for similarly situated applicants.

d. **Document Evaluation**

Prepare contemporaneous written records including:

- i. Itemized scoring;
- ii. Evaluator notes; and
- iii. Final determination with supporting rationale.

1 **e. Provide Notice to Appellant**

2 Within seven (7) days of the evaluation, provide Appellant with all evaluation materials
3 and written findings.

4 **f. Clarify Regulatory Interpretation**

5 If GEPA applies a requirement that supervision under **22 GAR § 7104(e)(1)** must be
6 under a Guam-licensed driller, it shall:

- 7 i. Clearly state that interpretation; and
- 8 ii. Provide a reasoned explanation consistent with **10 GCA § 46101**.

9 **4. Licensing Determination**

10 a. If Appellant satisfies the requirements of **22 GAR § 7104(e)** and **(g)**, GEPA shall issue
11 an Unlimited Well Driller's License within seven (7) days.

12 b. If GEPA determines that only a Limited License is appropriate, it shall:

- 13 i. Identify the regulatory basis under **22 GAR § 7104**; and
- 14 ii. Provide a written explanation distinguishing prior Agency practice.

15 **5. Compliance Filing**

16 Within seven (7) days after completion of the remand, GEPA shall file:

- 17 i. The evaluation record;
- 18 ii. Any adopted policies or criteria; and
- 19 iii. A certification of compliance with this Order.

20 **6. Retention of Jurisdiction**

21 Jurisdiction is retained for purposes of enforcing this Order and resolving any further
22 proceedings.

23 **7. Costs**

Each party shall bear its own costs.

IV. CONCLUSION

GEPA retains broad authority under **10 GCA § 46101** and **§ 46103** to regulate well
drilling in order to protect Guam's groundwater resources. That authority must be exercised in
accordance with **22 GAR § 7104** through transparent, consistent, and reasoned procedures.

Under governing administrative law principles articulated in *State Farm, INS v. Yang, Organized*

1 *Village of Kake*, and Guam Supreme Court precedent, that authority must be exercised through
2 **reasoned, consistent, and adequately documented decision-making.**

3 Because those requirements were not satisfied, remand is required.
4
5

6 Dated this 25th day of March, 2026.
7

8 **OFFICE OF THE ATTORNEY GENERAL**
9 **Douglas B. Moylan, Attorney General**

10 By: _____

11 **STACI L. ANDERSON**
12 Deputy Attorney General
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DIELDRIN UPDATES

Guam EPA Board Meeting

Proposed Updated to the Risk Assessment
Document for the Dieldrin Interim Action Level

21May2026



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- ▶ Includes requirements to lift an advisory
 - ▶ After installation of adequate approved treatment
 - ▶ Increased monitoring requirements
- ▶ Includes increased monitoring requirements after a dieldrin detection
- ▶ Clarifies when the IAL is exceeded, and monitoring requirements after an exceedance
- ▶ Includes reentry, monitoring, and notification requirements for wells previously removed from production because of dieldrin concentrations
- ▶ Updates advisory language to be consistent with US EPA-approved language for other pesticides similar to dieldrin
- ▶ Open for public comment 26Nov-17Dec2025 and 20Feb-06Mar2026
 - ▶ Public hearing 1500hrs on 17Dec2025 and 06Mar2026

UPDATED RISK ASSESSMENT DOCUMENT (RAD)
FOR DIELDRIN INTERIM ACTION LEVEL (IAL)

2

Section Number	Approved 2024 Version	Proposed Dec 2025 and Feb 2026 Updates	Why Changes Proposed?
1	Basic situational summary	Added when the IAL became effective; no substantive changes	To keep current
2	Dieldrin description/background	No changes	N/A
3	Dieldrin in the environment	No changes	N/A
4	Dieldrin in Guam's water	Removed any specific PWS's data and noted the levels of dieldrin previously identified in Guam's PWS's; Minor changes to included information; moved paragraph regarding drinking water vendors from the sections on advisory language	To keep current, and to remove the drinking water vendor info from future advisory language
5	Monitoring requirements	Updated to include IAL effective date; defines required/approved analytical methods; increased monitoring requirements for any detection of dieldrin; and monitoring requirements after a PWS installs an adequate approved treatment	This section previously failed to clearly address requirements after treatment is installed, and needed clarity about acceptable testing methods
6	Interim Action Level (IAL)	COMPLETE OVERHAUL to increase clarity on requirements: clarifies when the IAL is considered exceeded; and requirements for a PWS if it chooses to remove a well from production due to dieldrin concentrations previously identified IAL is unchanged	This section previously lacked clarity regarding exceedance durations, and did not acknowledge a process for wells taken offline due to identified dieldrin concentrations

SUMMARY OF PROPOSED CHANGES

3

Section Number	Approved 2024 Version	Proposed Dec 2025 and Feb 2026 Updates	Why Changes Proposed?
7	Consumer Health Information	Changes health risk language and adds POE systems. Broadened POE/POU devices certified by third party organizations to meet the NSF-53 or 401 standards	This section previously and unintentionally lacked inclusion of POE systems, and the updated health information language is now consistent with US EPA-approved language for other pesticides with similar mechanisms of action. Evaluated additional third party certification bodies accredited by ANAB, and has certified a product to meet NSF-53 and/or NSF- 401 standards as acceptable.
8	Notification Requirements	Changes health risk language and removes drinking water vendor paragraph; Added requirements for a PWS to lift a Public Notice	The updated health information language is now consistent with US EPA- approved language for other pesticides with similar mechanisms of action; removes unnecessary language regarding drinking water vendors; This section lacked requirements for lifting a Public Notice.
9	Basis for IAL and References	No changes	N/A
Attachment 1	IAL Tier 1 Public Notice Template	Same changes as Section 7	Same reasons as Section 7
Attachment 2	IAL Tier 2 Public Notice Template	Same changes as Section 7	Same reasons as Section 7

SUMMARY OF PROPOSED CHANGES

4

- ▶ 1 comment received via email/in-person at hearing
 - ▶ NSF v. ANSI
- ▶ GWA comments received via drop-off at the Admin Building/at hearing
 - ▶ Requests for clarity in compliance determination, compliance periods, and monitoring requirements
 - ▶ Requests for clarity/questions about Tier 1/2 PN notice trigger levels
 - ▶ Approved water sources
 - ▶ NSF v. ANSI

OPEN FOR COMMENTS- DECEMBER 2025

5

- ▶ 15 comments received via email (same Commenter/1 email)
 - ▶ Several recommendations regarding the use of additional communications options
 - ▶ e.g. use various forms of social media
 - ▶ e.g. Guam EPA should publish notices
 - ▶ Several grammatical catches, recommendations
 - ▶ Take out "X" strikethrough
 - ▶ Define US EPA in section 1 (before Section 2)
 - ▶ Change language used in sentence X or Y
 - ▶ Recommendation for investigation or research considerations
 - ▶ Trigger events
- ▶ 0 comments received via mail
- ▶ GWA comments received via drop-off at the Admin Building

OPEN FOR COMMENTS- MARCH 2026

6

- ▶ 8 comments received from GWA
 - ▶ Concerns regarding "effective date"
 - ▶ Worried about retroactive enforcement of monitoring requirements and notifications
 - ▶ Additional asks for clarity on compliance determination, and for a template for lifting public notices
 - ▶ Narrow perception of approved options for approved water
 - ▶ Question about validation of water vendor quality
 - ▶ Variation in language between RAD and Templates

OPEN FOR COMMENTS- MARCH 2026

7

Guam EPA Safe Drinking Water Program

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Dieldrin/Other Questions

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 - ▶ Elizabeth.degrange@epa.guam.gov
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CONTACTS

8

- ▶ Continue source investigation efforts
 - ▶ JRM/Y-15
 - ▶ Met several times since December investigation request
 - ▶ RFP for services expected in next 4-8 weeks
 - ▶ Guam EPA will conduct or contract similar study in Y-15 area outside of fence
- ▶ Guam EPA other investigation efforts
 - ▶ NCCA fish tissue approved
 - ▶ NWCA soil/water approved
 - ▶ Developing studies
- ▶ Continue support of ATSDR PHA efforts

NEXT STEPS

9

UPDATED DIELDRIN INTERIM ACTION LEVEL HEARING COMMENTS 17Dec2025

DATE RECEIVED	COMMENT NUMBER	FROM WHOM	COMMENT	Proposed final response	By
December 17, 2025	1	William Ward	(Summary): Please clarify your language to state exactly what systems meet the NSF/ANSI compliance; some third-party vendors claim to meet the required NSF/ANSI certification, but have been rejected for reimbursement.	Guam EPA has evaluated additional Third Party Certification Bodies, and determined that any Certification Body Accredited by the ANSI National Accreditation Board (ANAB) would meet the certification requirements. Thus, if a Third Party Certification Body is accredited by ANAB, and has certified a product to meet NSF-53 and/or NSF-401 standards, then these are acceptable. To be clear, all products used in the POE or POU system must be used in accordance with the manufacturer's instructions, otherwise, the system would not be in compliance, and mixing or matching of various product types may negate the system's certification.	ead 20Jan2026
December 17, 2025	2	Guam Waterworks Authority	"Section 1: The summary indicates the date the IAL was established but does not provide information on when the IAL and associated regulations became effective."	The effective date is noted in "Section 5, Monitoring Requirements," but has been added to Section 1 for additional clarity.	ead 20Jan2026
December 17, 2025	3	Guam Waterworks Authority	"Section 4: Guam EPA has already received one set of Dieldrin monitoring data from other water systems. Their results should be presented in this section, alongside GWA's results, for fairness and consistency in presentation to the public."	So as to alleviate the expectation that Guam EPA would update this document quarterly as data is received, Guam EPA has removed the mention of any specific PWS's data, and simply noted the levels of dieldrin previously identified in Guam's public water systems.	ead 20Jan2026
December 17, 2025	4	Guam Waterworks Authority	"Section 5: The Monitoring Requirements are not clear. Initial monitoring is specified as "no less than quarterly" which appears to be clear. However, the following phrase indicates "and then consistent with the monitoring requirements for other" compounds. It is not clear what is intended as "initial" monitoring (e.g., 1-year, 2-years, et.?) and what would then trigger the "and then..." phrase. If the intent is that the "and then" is triggered when GEPA approves a reduction in monitoring frequency, it should be clearly stated."	Dieldrin will be treated in accordance with the regulations for synthetic organic compounds (SOCs) under 22 GAR § 6141.24, because dieldrin is a synthetic organic compound. In summary, the monitoring requirements under 22 GAR § 6141.24 are as follows: • Initial Monitoring: Water systems must monitor quarterly for one year; the results of these 4 quarters will be averaged to determine compliance with the IAL. • After initial compliance has been determined, then requirements vary based on detections as noted here: - o If dieldrin is not detected, the system may request a reduction in monitoring, which may be reduced to annually for each of three years. If it remains undetected during that time, the system may request a reduction in monitoring frequency, which may be further reduced to once every three years. - o If dieldrin is detected, but at a level less than the IAL, the system may request for reduced monitoring as noted above. Guam EPA maintains the authority to grant or deny this request as outlined in the regulations. - o If the detection level is above the IAL, the system will be found in exceedance of the IAL, and must provide public notice as outlined in Section 8 of the RAD. • If at any time, a system on reduced monitoring has a detection, the system will be placed back on quarterly monitoring for one year. - o If dieldrin detection levels remain consistently below the Interim Action Level (IAL), the system may request a reduction in monitoring requirements. - o If the detection level is above the IAL, the system will be found in exceedance of the IAL, and must provide public notice as outlined in Section 8 of the RAD. • As it is not clearly outlined in 22 GAR § 6141.24, Guam EPA will apply additional requirements if adequate and approved treatment is installed to treat dieldrin, and the system will be required to do the following: - o Conduct 4 consecutive weekly tests. If these results are all below the IAL, the Public Notice may be lifted. - o Once the PN is lifted, the system must conduct 12 consecutive monthly samples, and the average of these 12 results will be used to determine compliance.	JDM/ead/KF 22Jan2026
December 17, 2025	5	Guam Waterworks Authority	"Section 5: Additional information is needed to clarify the requirements for reducing monitoring frequency. The statement, "Any detection of dieldrin in a compliance sample will trigger quarterly testing for a minimum of four (4) consecutive quarters," is confusing. It is unclear whether this requirement applies to systems currently on quarterly, annual, or triennial monitoring schedules. This language also appears to conflict with 22 GAR §6141.24, which requires increased monitoring frequency only when a detection occurs at or above the IAL. Please clarify how these requirements are intended to be applied."	Please see answer to #4 above. This sentence was removed, as it was intended to apply to systems only on reduced monitoring, as with 22 GAR §6141.24.	JDM/ead/KF 22Jan2026
December 17, 2025	6	Guam Waterworks Authority	"Section 5: It is also unclear when the increased monitoring of 4 consecutive weekly tests would be required – is it for an approved treatment system only at a well with an exceedance of the IAL or for any well with a treatment system installed proactively (i.e., even if the raw water dieldrin level does not exceed the IAL)."	The increased monitoring of 4 consecutive weekly tests would be required for an approved treatment system at any well with an exceedance of the dieldrin IAL. Any production well that was turned offline or removed from production due to previous or anticipated exceedance of the IAL will need to install an approved treatment and conduct a minimum of 4 weekly consecutive tests before reentering the distribution system. In either case, all 4 tests must have results less than or equal to 0.20 µg/L; any single result over 0.2 µg/L will prevent the well(s) from reentering the distribution system.	ND ead 22Jan2026

December 17, 2025	7	Guam Waterworks Authority	"Section 6: Please clarify how the average is calculated. Guam EPA previously required a Running Annual Average (RAA) based on 4 quarterly samples. Is the average referenced in the revised document based on a) only the average of any samples in the quarter; b) the average of the most recent four quarters, or c) the average of the entire period for which the PWS has available data?"	During initial monitoring, the average of 4 quarters' test results will be averaged to determine compliance. After the initial determination of compliance, for systems monitoring more than one time per year, a running annual average will be used to determine compliance. After adequate and approved treatment is installed, the average of the 4 consecutive weekly tests will be used to determine compliance, and after a public notice is lifted, the 12 consecutive monthly tests will be averaged to determine compliance. After this determination of compliance (post-treatment installation and notice being lifted), the running annual average will be used for systems monitoring more than once a year.	JDM/ead 22Jan2026
December 17, 2025	8	Guam Waterworks Authority	"Section 6: Additionally, is the IAL considered exceeded if the average concentration from any single quarter exceeds 0.2 µg/L, or only if the average over the entire compliance period exceeds the IAL?"	Clarified language to note that "[t]he IAL is exceeded when the average of samples from any compliance period when monitoring is required exceeds (is greater than) 0.20 µg/L, and shall remain exceeded until adequate and approved treatment is installed, and a minimum of 4 consecutive weekly samples that demonstrate that no single result is over 0.20 µg/L."	ND/ead 22Jan2026
December 17, 2025	9	Guam Waterworks Authority	"Section 6: What is the basis for the 0.5 ppb trigger for a Tier 1 Public Notice? There is a reference (in Section 8) to a US EPA short-term health advisory at 0.50 ppb, but such level is not defined in Section 6. Please clarify."	US EPA published 2018 Edition of the Drinking Water Standards and Health Advisories Tables, which is listed as one of the two citations in the RAD. In these tables, they identified short-term health advisory levels of consumption of and/or exposure to dieldrin. These levels identify the concentration of a chemical in drinking water that is not expected to cause any adverse noncarcinogenic effects for various lengths of exposure, and these levels guided Guam EPA's 0.20 and 0.50 µg/L trigger levels. The IAL of 0.20 ppb defines the lowest level at which some action is required. Given that Guam EPA is aware of increased risks at higher concentration levels, we believe this additional action associated with the higher concentration of 0.50 ppb to be warranted because of those increased risks. Based on our research and communication with US EPA and ATSDR toxicologists, the level of 0.50 ppb could represent an immediate public health concern, and thus, we believe the public should be notified within 24 hours. The last sentence of the first paragraph in Section 6 currently notes the public notice requirements for both levels, and the rest of the paragraph outlines action requirements applicable to both levels.	ead/ KF/ JDM 23Jan2025
December 17, 2025	10	Guam Waterworks Authority	"Section 6: What is the basis for the 0.80 ppb single sample threshold and how is it different from the 20 ppb average of samples from any given quarter threshold for exceedance of the IAL? Please clarify."	If during the initial monitoring period, which is 4 quarterly samples, any one result is > 0.80 µg/L would cause the RAA to exceed the IAL immediately (see 141.24(h)(1)(iii)). See also response to comment #4 above. Adjusted language to read, "If any one sample result during the compliance period would cause the average to exceed the IAL, ..."	ead 22Jan2025
December 17, 2025	11	Guam Waterworks Authority	"Section 6: Please define the "compliance period". It is unclear if an average of 4 weeks/quarters/ years is being used as the compliance period. This statement is confusing, "greater than or equal to 0.80 µg/L". What is the intent of this statement? How is this threshold applied within the compliance framework."	Clarified language; and noted that compliance period is not the same as "monitoring frequency." After the initial monitoring period of 1 year, each compliance period is 3 years, with averages calculated in accordance with 22 GAR 6141.24, and thus 40 CFR 141.24, and as noted in response to question 4 above. If during the initial monitoring period, any one result is > 0.80 µg/L would cause the RAA to exceed the IAL immediately (see 141.24(h)(1)(iii)). See also response to comment #4 above.	ead 22Jan2025
December 17, 2025	12	Guam Waterworks Authority	"Section 8: Although the proposed update may seek to address issues that arose from GWA's recent issuance of the Tier 1 "Do Not Drink Without Treatment" notice, the revisions remain confusing. Providing more detailed and clearly articulated guidance would make the update easier for the public and water systems to understand. During GWA's recent experience issuing a required Tier 1 notification, the public demonstrated confusion between Tier 1 and Tier 2 notices, particularly regarding the differing health implications."	Clarified the concentrations that trigger each tier of public notice, and added language in the Tier 1 advisory to note that both the short-term health advisory concentration, and the cancer risk advisory concentration have been exceeded. Additionally, the Health Advisory data and supporting documentation for their development are listed as references in the RAD.	ead 23Jan2026
December 17, 2025	13	Guam Waterworks Authority	"It would be helpful to include a separate section that outlines the process and conditions a PWS may request GEPA to rescind or lift the Tier 1 or Tier 2 notification. The section should include criteria and documentation required and a public notification template for PWS to issue that indicates when the problem is resolved, similar to the requirements under the Revised Total Coliform Rule (RTCR)."	Added more detailed requirements under Section 8. Note taken for additional consideration when developing additional/permanent regulations regarding dieldrin.	ead 23Jan2026
December 17, 2025	14	Guam Waterworks Authority	"The Risk Assessment Document only takes into consideration obtaining water from a DPHSS approved drinking vending service but does not include other options such as water filling station that the PWS may set up or to purchase packaged bottled water. These options should be considered and addressed in the document."	Added language to note "or other approved source."	ead 23Jan2026
December 17, 2025	15	Guam Waterworks Authority	"Currently there are numerous POE/POU devices that are certified by independent third-party organizations such as IAPMO. Would GEPA consider approving these devices if they are tested and certified against National Sanitation Foundation (NSF)?"	Yes, Guam EPA would consider other devices and systems if they are certified by an American National Standard Institute (ANSI) National Accreditation Board (NAB) Accredited Certification Body. A current list of ANSI NAB Accredited Certification Bodies can be found here: https://anabpd.ansi.org/Accreditation/product-certification/DirectoryListingAccredited?menuID=1&prgID=1 . See also answer to question 1 above.	ead 23Jan2026

UPDATED DIELDRIN INTERIM ACTION LEVEL HEARING COMMENTS 06MARCH2026

DATE RECEIVED	COMMENT NUMBER	FROM WHOM	COMMENT	RESPONSE TO COMMENT
March 06, 2026	1	Erik Molina	Dieldrin Hotline Operating Hours: Consider expanding the hotline communication options to include social media messaging platforms such as Facebook Messenger and Instagram. These platforms are commonly used by the public and may increase accessibility for residents seeking information.	Thank you for your recommendations; Guam EPA is currently without a dedicated PIO, and does post much of this information on our webpage. We also acknowledge the opportunities other platforms can offer.
March 06, 2026	2	Erik Molina	Testing Following Triggering Events: Consider implementing additional testing following events that could increase the likelihood of groundwater contamination, such as: Large weather events (e.g., heavy rainfall or typhoons) Major construction activity (NEWCON)	Thank you for the recommendation. We note that weather anomalies or large construction activities near production wells does not necessarily trigger groundwater contamination right away. The monitoring activities Guam EPA requires to various Public Water Systems occur on frequencies mandated by Safe Drinking Water Act regulations often show contamination in the groundwater in different areas. Guam EPA has reached out to local partners to discuss possible studies, potential trigger event monitoring, and long-term monitoring possibilities that fall within the scope of our authorities, and which are perhaps better suited for research institutions.
March 06, 2026	3	Erik Molina	1. Summary: Remove the strike-through above the comma after the word pesticide in the second line.	Thank you for your recommendation. It was meant to be deleted (hence the strikethrough formatting). Removed
March 06, 2026	4	Erik Molina	1. Summary: The acronym "U.S. EPA" in the second sentence of the second paragraph is not defined. Recommend changing it to U.S. Environmental Protection Agency (EPA).	Thank you for your recommendation. Changed reference definition from Section 2 to Section 1.
March 06, 2026	5	Erik Molina	2. What is Dieldrin? This section is somewhat difficult to follow. I recommend the following revised language for clarity: "Dieldrin is a pesticide used to kill insects, and it is also formed when another pesticide called aldrin breaks down in the environment. Both chemicals were widely used on crops such as cotton and corn from the 1950s through 1970. In 1970, the U.S. Department of Agriculture cancelled most uses of aldrin and dieldrin because they were found to pose environmental risks and possible cancer risks to humans. In 1972, the U.S. Environmental Protection Agency (EPA) allowed limited use of aldrin and dieldrin for termite control. However, in 1987 the manufacturer voluntarily cancelled the pesticides' registration for termite control, which ended their legal use. The EPA recognizes that aldrin and dieldrin may harm human health. Despite this, the agency chose not to establish a national drinking water regulation for these chemicals. The EPA made this decision because the pesticides had already been banned, contamination was not widespread across the country, and regulators expected that levels of the chemicals would decline over time since they were no longer being produced.	Thank you for your comment. Guam EPA chose to use previously approved language from the Agency for Toxic Substances and Disease Registry (ATSDR), as they have more expertise than Guam EPA has available. You can find additional information from ATSDR regarding dieldrin here: https://wwwn.cdc.gov/TSP/ToxProfiles/ToxProfiles.aspx?id=317&tid=56 .

March 06, 2026	6	Erik Molina	3. Dieldrin in the Environment: I recommend including the following language from the Guam EPA publication Dieldrin: Frequently Asked Questions (October 8, 2025): “Although the exact contamination source is unknown, historical agricultural spraying and termite treatments, combined with persistent heavy rains, probably washed the chemical into the ground and then into the wells’ water supply. Construction activities may also have disturbed contaminated soil, releasing additional dieldrin into the groundwater.” Additionally, a related question for consideration: Has Guam EPA evaluated the potential benefits of soil testing in high-risk areas to better identify contamination sources?	Thank you for your comment. Guam EPA chose to use previously approved language from the Agency for Toxic Substances and Disease Registry (ATSDR), as they have more expertise than Guam EPA has available. You can find additional information from ATSDR regarding dieldrin here: https://wwwn.cdc.gov/TSP/ToxProfiles/ToxProfiles.aspx?id=317&tid=56. Additionally, Guam EPA is currently working internally and with external partners on multiple investigations which include multiple strata of sampling/testing to identify possible point sources. We are also aware that this chemical was legally and widely used while it was legal, and as such, that identifying a point source may be difficult.
March 06, 2026	7	Erik Molina	4. Dieldrin in Guam’s Water: Recommend changing: “2.0 micrograms per liter (µg/L or parts per billion – ppb)” to: “2.0 µg/L (micrograms per liter) or ppb (parts per billion)”	Thank you for your recommendation.
March 06, 2026	8	Erik Molina	4. Dieldrin in Guam's Drinking Water: Recommend changing “DPHSS” in the first sentence of the third paragraph to Guam Department of Public Health and Social Services (DPHSS).	Thank you for your recommendation. This has been updated.
March 06, 2026	9	Erik Molina	5. Monitoring Requirements Recommend revising the first sentence to read: “Effective August 1, 2025, all PWSs must initially monitor for dieldrin at all entry points to the distribution system at no less than a quarterly frequency for a period of one year in order to determine initial compliance with the IAL.” Also ensure the strike-through comma after the word year is removed.	Thank you for your recommendation.
March 06, 2026	10	Erik Molina	5. Monitoring Requirements: Remove the strike-through “V” in the second line of the second paragraph.	Thank you for your recommendation.
March 06, 2026	11	Erik Molina	5. Monitoring Requirements: Recommend revising the final paragraph to read: “After the IAL is exceeded and a Public Water System (PWS) installs adequate, approved treatment for dieldrin at a production well or wells, the system must conduct at least four consecutive weekly tests before the public notice can be lifted. After the notice is lifted, the system must continue monthly testing for a minimum of twelve months.”	Thank you for your recommendation.
March 06, 2026	12	Erik Molina	6. Interim Action Level (IAL): Recommend using IAL after the term Interim Action Level is defined in Section 1 (Summary).	Thank you for your recommendation. Section 1 uses (IAL) after the term "Interim Action Level."

March 06, 2026	13	Erik Molina	6. Interim Action Level (IAL): Recommend removing "(or ppb)" in the first sentence of the first paragraph unless it is included consistently after every reference to µg/L.	Thank you for your recommendation.
March 06, 2026	14	Erik Molina	8. Notification Requirements: Recommend changing "Public Water Systems" to PWSs in the first line of paragraph one.	Thank you for your recommendation.
March 06, 2026	15	Erik Molina	8. Notification Requirements: Recommend adding a paragraph requiring notification through additional communication channels, including: Guam EPA's Facebook page Guam EPA's Instagram page Telephone notifications Email notifications These methods would help ensure timely and broad public awareness.	Thank you for your recommendation. Public Notices (PN(s)) are issued by the PWSs, not by Guam EPA. If a PWS incurs an exceedance of the IAL, they must follow the relevant requirements of 22 GAR § 6141.203 for a Tier 2 PN and follow the relevant requirements of 22 GAR § 6141.202 for a Tier 1 PN. Guam EPA is working with local PWSs to consider appropriate use of other notification methods when a PN is issued.
March 06, 2026	16	GWA	GWA Objects to maintaining the effective date of August 1, 2025 for the revised changes in the Risk Assessment Document. Section 5. Monitoring Requirements and Section 6. Interim Action Level (IAL) both contain substantive changes to regulations that have already gone into effect, and therefore warrant a separate effective date subsequent to the date these changes are adopted.	Thank you for your comment. Language added for new systems in Section 5, and dates updated to say "May XX, 2026," and added to RAD Sections 5 and 6
March 06, 2026	17	GWA	GWA believes the revisions to Section 6. Interim Action Level (IAL) create confusion regarding exceedance of the IAL for wells with no prior exceedance taken off-line as a proactive measure to prevent non-compliance with the established IAL. In such a case, where no exceedance of the IAL has occurred, a separate notification should be developed for the following reasons. First, for wells taken offline the mitigation has already occurred and the potential exposure to GWA's affected customers has been mitigated and is NOT in line with the existing notice. The purpose of the "Do Not Drink Without Treatment Advisory" is and has been to alert and provide notice to customers currently receiving the water are informed that consumption may pose a health risk if they "drink" the water "without treatment." Issuing a similar OR the same notice to customers who are not receiving the affected water will create confusion and alarm and above all is not consistent with the intent of the existing notice language. In the case of a well with prior exceedance (specifically, prior to the effective date) of the IAL, GWA understands that the August 1, 2025, date was selected intentionally as it reflects the point at which GEPA's studies on the health risks of dieldrin were already complete and the point at which formal approvals of the relevant standards were adopted. That being said, contemplating required notifications for wells taken offline prior to the effective date, without any measured and studied risk assessment prior to the to the August 1, 2025 effective date (or, as GWA suggested, a date subsequent to the date these new requirements are adopted"), may be problematic and may invite unavoidable legal arguments and consequences about earlier regulatory failure.	Thank you for your comment. Guam EPA has adjusted language to be more clear, has drafted a third notice, and clarified effective date, as Guam EPA does not intend to apply this retroactively.

March 06, 2026	18	GWA	Additionally, if a PWS elects to remove a well from service due to increasing dieldrin levels that have not yet reached the IAL, why is the notification to GEPA and customers served in the previous 30-days required? In most instances, regulations do not apply retroactively. Similarly the effects of imposing a retroactive requirement that could result in a violation is tantamount to an "ex post facto" law where punitive requirements are being imposed retroactively on conduct that was lawful and permitted at the time it occurred. Given the current language in these revisions, it appears it is the intent of GEPA to apply this section retroactively.	Thank you for your comment. Guam EPA has adjusted language to be clear about effective date, as GEPA does not intend to apply this retroactively.
March 06, 2026	19	GWA	Section 6. Interim Action level (IAL). Please provide clearer guidance regarding how compliance is determined for the three monitoring frequencies, i.e., what constitutes the "average" for quarterly, annually, and triennially monitoring. A compliance period is three (3) years, therefore, the number of data results obtained within a compliance period differs with each different monitoring frequency.	Thank you for your comment. The compliance determination is the same compliance determinations for any other SOC under 22GAR6141.24/40CFR141.24.
March 06, 2026	20	GWA	Section 6. Interim Action level (IAL). The revised language does not reflect the reality of variances in water quality or of potential natural attenuation. If one sample result causes the average result to exceed the IAL but the following sample result(s) reduced the average below the IAL, will the IAL remain exceeded until "adequate and approved treatment is installed"?	Thank you for your comment. If any sample exceeds the IAL, then per 40 CFR 141.24(f)(15)(ii), the well would go to quarterly monitoring. If that single sample exceedance, however, is greater than 0.8 ug/L, then there is no way for the average to get below the IAL even with quarterly monitoring. Just as outlined in 40CFR141.24(f)(15)(iii), the well then would be considered to be immediately in exceedance of the IAL, and would require adequate and approved treatment to be installed before water can be distributed again.
				Updated RAD Language to read "If any one sample result during the compliance period would cause the average to exceed the IAL to such an extent that 4 quarterly samples could not bring the average below the IAL, then the IAL is exceeded, and shall remain exceeded until adequate and approved treatment is installed, and a minimum of 4 consecutive weekly samples demonstrate that no single result is over 0.20 µg/L."
March 06, 2026	21	GWA	It would be helpful to include a public notification template for lifting of Tier 1 or Tier 2 notification that indicates when the problem is resolved, similar to the requirements under the Revised Total Coliform Rule (RTCR).	Thank you for your comment. The GEPA SDWP has created a general PN lifting the Tier 1 or Tier 2 notification similarly to the Revised Total Coliform Rule (RTCR), which we have included in the RAD, and can provide and assist the Public Water System(s) as desired.
March 06, 2026	22	GWA	The Risk Assessment Document only takes into consideration obtaining water from a DPHSS approved drinking water vending service but does not include other options such as water filling station that the PWS may set up or to purchase packaged bottled water. These options should be considered and addressed in the document. How are the drinking vending services water quality validated?	Thank you for your comment. Guam EPA clearly states that an impacted person should, "obtain water for drinking and cooking from a Department of Public Health and Social Services (DPHSS)-approved drinking water vendor or other approved source" in Section 7. Guam EPA has no jurisdiction over the drinking water vending machines and that we would defer to DPHSS.
March 06, 2026	23	GWA	The mandatory language in the Tier 1 notification in the document is different from the template. Please clarify.	Thank you for your comment. Guam EPA has reviewed and made corrections to any discrepancy between the Tier 1 and 2 templates and Section 8 of the document.



GUAM ENVIRONMENTAL PROTECTION AGENCY • AHENSIAN PRUTEKSIÓN LINA'LA' GUÅHAN
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MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

RISK ASSESSMENT DOCUMENT:

**Interim Action Level for Dieldrin established by the Guam Environmental Protection Agency Board of Directors on November 21, 2024
pursuant to Guam Safe Drinking Water Act 10 GCA §53113
Updated: May 11, 2026**

1. Summary

The Guam Environmental Protection Agency (Guam EPA) established an Interim Action Level (IAL) for the pesticide dieldrin in November of 2024, and the IAL became effective August 1, 2025. This IAL applies to drinking water obtained from all Public Water Systems (utilities, such as the Guam Waterworks Authority (GWA), U.S. Navy, or U.S. Air Force systems) and requires those Public Water Systems (PWS) to notify consumers in accordance with the requirements of this IAL. This IAL for dieldrin is established under the authority granted to Guam EPA by the Guam Safe Drinking Water Act at 10 GCA § 53113.

Dieldrin is a human-made chemical that was used as an insecticide from the 1950s until 1987. Dieldrin has been identified as a probable carcinogen by the U.S. Environmental Protection Agency (EPA) and exposure to trace levels over long-durations of time may increase the likelihood of developing cancer. Dieldrin is still being detected in Guam's drinking water.

2. What is Dieldrin?

Dieldrin is an insecticide and a breakdown product of another insecticide called aldrin. Dieldrin and aldrin were widely used on crops like cotton and corn from the 1950s to 1970. The U.S. Department of Agriculture cancelled all uses of aldrin and dieldrin in 1970 for environmental hazards and potentially carcinogenic effects.

In 1972, the U.S. EPA approved aldrin and dieldrin for killing termites. The manufacturer of aldrin and dieldrin cancelled the insecticides' registration for termite control in 1987.

The U.S. EPA recognizes that dieldrin and aldrin may have adverse effects on the health of people. They chose to not regulate them in drinking water based on findings that the pesticides were banned, exposure to the chemicals was not nationally widespread, and an assumption that the occurrence would decrease over time since these insecticides were not being produced anymore.

3. Dieldrin in the Environment

Aldrin and dieldrin may be found in soil, water, or homes where the chemicals were used. Aldrin converts to dieldrin within a relatively short timeframe under typical environmental conditions. Dieldrin does not break down quickly in soil or water. It may take many years for large deposits of dieldrin to break down in soil. Dieldrin also builds up in the fatty tissues of animals, humans, and can be absorbed by plants.



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Doc. No. 38GL-26-2495.*

4. Dieldrin in Guam's Water

Levels of dieldrin in Guam's public water systems range from non-detect to over 2.0 micrograms per liter ($\mu\text{g/L}$ or parts per billion - ppb).

Detections of aldrin are not typically found above levels of concern in Guam's water since it readily converts to dieldrin in the environment.

All drinking water vendors holding a valid Department of Public Health and Social Services (DPHSS) Sanitary Permit as of June 2023 have been verified by Guam EPA to provide treatment processes that are adequate to remove significant amounts of dieldrin. All of these systems employ both granular activated carbon and reverse osmosis processes. These treatments are proven to remove many contaminants from the water, including dieldrin.

5. Monitoring Requirements

Effective August 1, 2025, all Public Water Systems must initially monitor for dieldrin at all entry points at no less than a quarterly frequency for the period of one year; in order to determine initial compliance with the IAL. After determining compliance, PWSs will be required to monitor in accordance with monitoring requirements for other synthetic organic compounds (SOCs) under 22 GAR § 6141.24. Results must be obtained using EPA methods 525.2 or 505.

A reduction in monitoring frequency may be granted by Guam EPA on the basis of supportive monitoring data as allowable for other SOC's under 22 GAR § 6141.24.

After an exceedance of the IAL, and upon the installation of adequate, approved treatment for dieldrin by a PWS to a production well or wells, a minimum of 4 consecutive, weekly tests will be required to lift the Public Notice, and monthly testing for a minimum of 12 months thereafter will be required.

All new systems or systems that use a new or existing source of water that begin operation after May 21, 2026 must demonstrate compliance with the IAL within a period of time specified by the State. The system must also comply with the initial sampling frequencies specified by the State to ensure a system can demonstrate compliance with the IAL. Routine and increased monitoring frequencies shall be conducted in accordance with the requirements in this section.

6. Interim Action Level (IAL)

Guam EPA established an Interim Action Level for the detection dieldrin to be 0.20 $\mu\text{g/L}$ (or ppb). The IAL is exceeded when the average of samples from any compliance period when monitoring is required exceeds (is greater than) 0.20 $\mu\text{g/L}$, and shall remain exceeded until adequate and approved treatment is installed, and a minimum of 4 consecutive weekly samples that demonstrate that no single result is over 0.20 $\mu\text{g/L}$. An exceedances of 0.50 $\mu\text{g/L}$ will require a Tier 1 Public Notice within 24 hours, and an exceedance of 0.20 $\mu\text{g/L}$ to 0.49 $\mu\text{g/L}$ will require a Tier 2 Public Notice within 30 days.

If any one sample result during the compliance period would cause the average to exceed the IAL to such an extent that 4 quarterly samples could not bring the average below the IAL, then the IAL is exceeded, and shall remain exceeded until adequate and approved treatment is installed, and a minimum of 4 consecutive weekly samples demonstrate that no single result is over 0.20 $\mu\text{g/L}$.



After May 21, 2026, if a PWS elects to remove any well from production due to previous or anticipated exceedance of the IAL, it must notify Guam EPA's Safe Drinking Water Program within 24 hours, and may not reenter production without the approval of Guam EPA.

7. Consumer Health Information and Recommendations

If you receive water that is above the IAL:

Dieldrin is classified by the U.S. EPA as a probable human carcinogen. Some people who drink water containing dieldrin in excess of the IAL over many years could experience problems with their liver or nervous system, and may have an increased risk of getting cancer.

You should not drink or cook with water that contains dieldrin above the IAL without treatment. The most reliable form of treatment is granular activated carbon filters installed by your Public Water System (utility).

If a treatment system has not yet been installed by your Public Water System, Guam EPA recommends that you obtain water for drinking and cooking from a Department of Public Health and Social Services (DPHSS)-approved drinking water vendor or other approved source. As of June 2023, all of the DPHSS approved drinking water vending services, employ both granular activated carbon and reverse osmosis processes. These treatments are proven to remove many contaminants from the water, including dieldrin.

An alternative to a water vendor would be to install a Point of Entry (POE) or Point of Use (POU) device located at your home that includes granular activated carbon as part of its treatment process. A POE device or system treats all water entering a home, business, school, or facility, and a POU device is a treatment device installed at a single faucet or spigot, both for the purpose of reducing contaminants in drinking water at the source of installation. You must ensure that any POE/POU device used in your home is certified by an American National Standard Institute (ANSI) National Accreditation Board (NAB) Accredited Certification Body to meet the NSF-53 or 401 Standards. Make sure you operate the devices or system and replace the granular activated carbon filter in accordance with the POE/POU device manufacturer's recommendations.

8. Notification Requirements

Effective August 1, 2025, all Public Water Systems are required to notify affected customers in accordance with this IAL and the public notification requirements under the Guam Safe Drinking Water Regulations Subpart Q, 22 GAR §§ 6141.201 – 6141.299 as follows, with the exception that exceedances of the IAL for dieldrin will not be considered a “violation” as stated in the Regulations because there is no established maximum contaminant level (MCL).

IAL Public Notice. Where monitoring data demonstrates that the IAL has been exceeded from 0.20 to 0.49 µg/L, which exceeds the cancer risk advisory for dieldrin, public notification under the IAL will be considered a Tier 2 Public Notice, and must follow the relevant requirements of 22 GAR § 6141.203. At minimum, public notices must contain the mandatory notification language below. An IAL Tier 2 Public Notice template is attached. The Tier 2 Public Notice rules



require that Public Water Systems provide the public notice “as soon as practical, but no later than 30 days after the system learns of the violation.”

For public water system customers who receive water or have received water that exceeds the non-cancer short-term health advisory of 0.50 µg/L, a Tier 1 Public Notice shall be issued and must follow the relevant requirements of 22 GAR § 6141.202. An IAL Tier 1 Public Notice template is attached. The Tier 1 Public Notice rules require that Public Water Systems provide the public notice “as soon as practical, but no later than 24 hours after the system learns of the violation.”

In order to have a Public Notification lifted, a PWS must:

1. Generate a mitigation plan for the review and approval of Guam EPA. The mitigation plan must contain at a minimum:
 - a. Installation of adequate and approved treatment,
 - b. Schematic drawings of the treatment
 - c. Completion of 4 consecutive weekly tests for dieldrin upon completion of installation
2. Execute the mitigation plan
3. Submission and confirmation that none of 4 consecutive weekly samples had any result is over 0.20 µg/L
4. Submit letter of request to Guam EPA including all required documents and sampling results to support the lifting of the Public Notification.
5. As each situation varies, other requirements may need to be met and will be evaluated as needed

Mandatory Notification Language for Tier 2 Public Notification:

“Dieldrin is classified by the U.S. EPA as a probable human carcinogen. Water supplied by this public water system in your area exceeds the dieldrin IAL of 0.20 micrograms per liter (µg/L or parts per billion – ppb) established by Guam EPA. Some people who drink water with dieldrin in excess of the IAL over many years could experience problems with their liver or nervous system, and may have an increased risk of getting cancer.

You should not drink or cook with water that contains dieldrin above the IAL without treatment. The most reliable form of treatment is granular activated carbon filters installed by your Public Water System (utility). If a treatment system has not yet been installed by your Public Water System, Guam EPA recommends that you obtain water for drinking and cooking from a Department of Public Health and Social Services (DPHSS)-approved drinking water vendor, a Point of Entry (POE) or Point of Use (POU) device located at your home that includes granular activated carbon as part of its treatment process, or other approved source.

A POE device or system treats all water entering a home, business, school, or facility, and a POU device is a treatment device installed at a single faucet or spigot, both for the purpose of reducing contaminants in drinking water at the source of installation. You should ensure that any POE/POU device used in your home is certified by an American National Standard Institute (ANSI) National Accreditation Board (NAB) Accredited Certification Body to meet the NSF-53 or 401 Standards. Also, make sure you replace the granular activated carbon filter in accordance with the POE/POU device manufacturer’s recommendations.



Mandatory Notification Language for Tier 1 Public Notification:

“Dieldrin is classified by the U.S. EPA as a probable human carcinogen. Water supplied by this public water system in your area exceeds the dieldrin IAL of 0.20 micrograms per liter (µg/L or parts per billion – ppb) established by Guam EPA. Water in your area exceeds the cancer risk advisory concentration, and also exceeds the short-term, non-cancer health advisory concentration of 0.50 µg/L. Some people who drink water containing dieldrin in excess of the IAL could experience problems with their liver or nervous system, and may have an increased risk of getting cancer.

You should not drink or cook with water that contains dieldrin above the IAL without treatment. The most reliable form of treatment is granular activated carbon filters installed by your Public Water System (utility). If a treatment system has not yet been installed by your Public Water System, Guam EPA recommends that you obtain water for drinking and cooking from a Department of Public Health and Social Services (DPHSS)-approved drinking water vendor, a Point of Entry (POE) or Point of Use (POU) device located at your home that includes granular activated carbon as part of its treatment process, or other approved source.

A POE device or system treats all water entering a home, business, school, or facility, and a POU device is a treatment device installed at a single faucet or spigot, both for the purpose of reducing contaminants in drinking water at the source of installation. You should ensure that any POE/POU device used in your home is certified by an American National Standard Institute (ANSI) National Accreditation Board (NAB) Accredited Certification Body to meet the NSF-53 or 401-Standards. Also, make sure you replace the granular activated carbon filter in accordance with the POE/POU device manufacturer’s recommendations.

9. Basis for IAL and Risk Assessment References

Guam EPA has reviewed available state and federal guidelines as well as risk assessments and has elected to establish an IAL for dieldrin at the level of 0.20 µg/L (ppb), which corresponds to a lifetime excess cancer risk of 10^{-4} (one-in-ten thousand). This is consistent with the National Contingency Plan (NCP) and the U.S. EPA risk assessment guidance, which generally recommends a range of acceptable risk for exposure to carcinogens between 10^{-6} (one-in-one million) to 10^{-4} (one-in-ten thousand). Additionally, the IAL of 0.20 µg/L is the same as the State of Hawaii’s “Health Advisory” level.

The IAL is set to a level that is also protective of the wide range of dieldrin’s adverse, non-cancer health effects, including impacts on the liver and nervous system. The U.S. EPA’s short-term health advisory concentration for children is 0.50 µg/L (ppb). (U.S. EPA, 2018).

The federal risk assessments used in the development of Guam EPA’s IAL for dieldrin may be accessed through the internet addresses provided below:

U.S. Environmental Protection Agency (U.S. EPA). (2018). *2018 Edition of the Drinking Water Standards and Health Advisories Tables* (EPA 822-F-18-001).

<https://www.epa.gov/system/files/documents/2022-01/dwtable2018.pdf>

U.S. EPA. (2003). *EPA Health Effects Support Document for Aldrin/Dieldrin* (EPA 822-R-03-001). U.S. Environmental Protection Agency (USEPA).

https://www.epa.gov/sites/default/files/2014-09/documents/support_cc1_aldrin-dieldrin_healtheffects.pdf



ATTACHMENT #1: IAL Tier 1 Public Notice Template

**DRINKING WATER WARNING
AND
DO NOT DRINK WITHOUT TREATMENT ADVISORY**
[Water System Name] has high levels of dieldrin

Our water system recently exceeded the dieldrin Interim Action Level (IAL). As our customers, you have a right to know what this means, what you should do, and what is being done to correct this situation.

On [given date], we received notice that the sample collected on [given date] showed dieldrin levels of [level and units]. This is above the dieldrin IAL for the short-term, non-cancer health advisory concentration of 0.50 micrograms per liter (µg/L or parts per billion – ppb).

What does this mean?

Dieldrin is classified by the U.S. EPA as a probable human carcinogen. Water supplied by this public water system in your area exceeds the dieldrin IAL of 0.20 micrograms per liter (µg/L or parts per billion – ppb) established by Guam EPA. Water in your area exceeds the cancer risk advisory concentration, and also exceeds the short-term, non-cancer health advisory concentration of 0.50 µg/L. Some people who drink water containing dieldrin in excess of the IAL could experience problems with their liver or nervous system, and may have an increased risk of getting cancer.

What should I do?

You should not drink or cook with water that contains dieldrin above the IAL without treatment. The most reliable form of treatment is granular activated carbon filters installed by your Public Water System (utility). If a treatment system has not yet been installed by your Public Water System, Guam EPA recommends that you obtain water for drinking and cooking from a Department of Public Health and Social Services (DPHSS)-approved drinking water vendor, a Point of Entry (POE) or Point of Use (POU) device located at your home that includes granular activated carbon as part of its treatment process, or other approved source.

A POE device or system treats all water entering a home, business, school, or facility, and a POU device is a treatment device installed at a single faucet or spigot, both for the purpose of reducing contaminants in drinking water at the source of installation. You should ensure that any POE/POU device used in your home is certified by an American National Standard Institute (ANSI) National Accreditation Board (NAB) Accredited Certification Body to meet the NSF-53 or 401 Standards. Also, make sure you replace the granular activated carbon filter in accordance with the POE/POU device manufacturer's recommendations.

What is being done?

[Describe corrective action.]

We are still detecting dieldrin. We will inform you when our sampling shows that no dieldrin is present. We anticipate resolving the problem within [estimated time frame].

For more information, please contact [name of contact] at [phone number] or [mailing address].

Please share this information with all the other people who drink this water, especially those who may not have received this notice directly (for example, people in apartments, nursing homes, schools, and businesses). You can do this by posting this notice in a public place or distributing copies by hand or mail.

This notice is being sent to you by [system]:

PWS ID#:

Date distributed:



ATTACHMENT #2: IAL Tier 2 Public Notice Template

**IMPORTANT INFORMATION ABOUT YOUR DRINKING WATER
AND
DO NOT DRINK WITHOUT TREATMENT ADVISORY**

Tests Show Dieldrin in [System] Water

Our water system recently exceeded the dieldrin Interim Action Level (IAL). Although this is not an emergency, as our customers, you have a right to know what this means, what you should do, and what is being done to correct this situation.

On [given date], we received notice that the sample collected on [given date] showed dieldrin levels of [level and units]. This is above the dieldrin IAL of 0.20 micrograms per liter (µg/L or parts per billion – ppb).

What does this mean?

Dieldrin is classified by the U.S. EPA as a probable human carcinogen. Water supplied by this public water system in your area exceeds the dieldrin IAL of 0.20 micrograms per liter (µg/L or parts per billion – ppb) established by Guam EPA. Some people who drink water containing dieldrin in excess of the IAL over many years could experience problems with their liver or nervous system, and may have an increased risk of getting cancer.

What should I do?

You should not drink or cook with water that contains dieldrin above the IAL without treatment. The most reliable form of treatment is granular activated carbon filters installed by your Public Water System (utility). If a treatment system has not yet been installed by your Public Water System, Guam EPA recommends that you obtain water for drinking and cooking from a Department of Public Health and Social Services (DPHSS)-approved drinking water vendor, a Point of Entry (POE) or Point of Use (POU) device located at your home that includes granular activated carbon as part of its treatment process, or other approved source.

A POE device or system treats all water entering a home, business, school, or facility, and a POU device is a treatment device installed at a single faucet or spigot, both for the purpose of reducing contaminants in drinking water at the source of installation. You should ensure that any POE/POU device used in your home is certified by an American National Standard Institute (ANSI) National Accreditation Board (NAB) Accredited Certification Body to meet the NSF-53 or 401 Standards. Also, make sure you replace the granular activated carbon filter in accordance with the POE/POU device manufacturer's recommendations.

What is being done?

[Describe corrective action.]

We are still detecting dieldrin. We will inform you when our sampling shows that no dieldrin is present. We anticipate resolving the problem within [estimated time frame].

For more information, please contact [name of contact] at [phone number] or [mailing address].

Please share this information with all the other people who drink this water, especially those who may not have received this notice directly (for example, people in apartments, nursing homes, schools, and businesses). You can do this by posting this notice in a public place or distributing copies by hand or mail.

This notice is being sent to you by [system]:

PWS ID#:

Date distributed:



ATTACHMENT #3: IAL Public Notification Lift Template

Instructions for “Problem Corrected” Notice – Dieldrin IAL

Template on Reverse

In order to have a Public Notification issued by the IAL lifted, a PWS must:

1. Generate a mitigation plan for the review and approval of Guam EPA. The mitigation plan must contain at a minimum:
 - a. Installation of adequate and approved treatment,
 - b. Schematic drawings of the treatment
 - c. Completion of 4 consecutive weekly tests for dieldrin upon completion of installation
2. Execute the mitigation plan
3. Submission and confirmation that none of 4 consecutive weekly samples had any result is over 0.20 µg/L
4. Submit letter of request to Guam EPA including all required documents and sampling results to support the lifting of the Public Notification.
5. As each situation varies, other requirements may need to be met and will be evaluated as needed.

It is a good idea to issue a notice when a serious violation or situation has been resolved. Although EPA regulations do not require such notices, your primacy agency may require you to issue one. You should coordinate with your local health department as well. Below are some recommended methods for a “problem corrected” notice. You should use the same delivery methods you used for the original notice.

- Radio
- Television
- Newspaper
- Hand or direct delivery
- Posting in conspicuous locations

You may wish to use additional methods (e.g., delivery of multiple copies to hospitals, clinics, or apartment buildings) if necessary to reach all persons served. If you post or hand deliver, print your notice on your system’s letterhead, if available.

The notice on the reverse is very general and can be used for any violation or situation. However, to help restore consumers’ confidence in the water system, you should modify the notice to fit your situation. Although the public should have seen your initial notice, there may be additional information you learned after the notice was issued. Therefore, you should describe the violation or situation again and discuss how the problem was solved.



“Problem Corrected” Notice – Dieldrin IAL

DRINKING WATER PROBLEM CORRECTED

Customers of [system] were notified on [give date] of a problem with our drinking water and were advised to [describe recommended action]. We are pleased to report that the problem has been corrected and that it is no longer necessary to [describe recommended action]. We apologize for any inconvenience and thank you for your patience.

[Add further details here when appropriate.]

As always, you may contact [contact name] at [phone number] or [mailing address] with any comments or questions.

Please share this information with all the other people who drink this water, especially those who may not have received this notice directly (for example, people in apartments, nursing homes, schools, and businesses). You can do this by posting this notice in a public place or distributing copies by hand or mail.

This notice is being sent to you by [system]. State Water System ID#: _____.
Date distributed: _____.





GUAM ENVIRONMENTAL PROTECTION AGENCY • AHENSIAN PRUTEKSIÓN LINA'LA' GUÅHAN
 LOURDES A. LEON GUERRERO • GOVERNOR OF GUAM | JOSHUA F. TENORIO • LIEUTENANT GOVERNOR OF GUAM
 MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

ADMINISTRATOR'S REPORT – GUAM EPA BOARD MEETING

May 21, 2026: Agency updates from 03/09/26 to 05/08/26

ADMINISTRATIVE:

Personnel:

- As of 03/06/26: **53 FTEs** (Full-Time Equivalent)

DIVISION	PROGRAM	EMPLOYEES
Administration	EXECUTIVE	4
Administrative Services	ADMINISTRATIVE	4
Administration	PERMITTING	2
Air and Land	SOLID WASTE	4
Air and Land	HAZWASTE	3
Air & Land	AIR POLLUTION	2
Air & Land	DSMOA	2
Air and Land	GREEN PARCEL	2
Air and Land	PESTICIDES	3
Air and Land	RECYCLING	1
Water	CHIEF ENGINEER	1
Water	WATER POLLUTION	3
Water	SAFE DRINKING WATER	4
Water	WATER RESOURCES	2
Water	INSPECTORS	4
EMAS	LABORATORY	3
EMAS	MONITORING AND ANALYTICAL	5
EMAS	SENIOR SCIENCE ADVISOR	1
EMAS	NON-POINT SOURCE	2
TOTAL		52

Recruitment:

DIVISION / PROGRAM	POSITION	#	STATUS
WATER	ENVIRONMENTAL TECHNICIAN	1	Placed on continuous listing with DOA
EMAS	ENVIRONMENTAL HEALTH SPECIALIST I	2	Continuous listing. Waiting on supplemental list from DOA.
ASD	ADMINISTRATIVE ASSISTANT	1	Pending selection
A&L	AIR & LAND DIVISION ADMINSTRATOR	1	Pending DOA announcement



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Doc. No. 38GL-26-2495.*

ASD	MANAGEMENT ANALYST IV	1	Pending DOA announcement
ASD	COMPUTER TECHNICIAN	1	Pending DOA announcement
WATER	ENGINEER I	2	GHURA CDBG-DR GRANT
A&L	ENVIRONMENTAL HEALTH SPECIALIST I	2	GHURA CDBG-DR GRANT
ASD	PROGRAM COORDINATOR II	2	GHURA CDBG-DR GRANT
WATER	PROGRAM COORDINATOR I	1	GHURA CDBG-DR GRANT
ASD	CUSTOMER SERVICE REPRESENTATIVES	2	GHURA CDBG-DR GRANT

Agency Headquarters:

- **UPDATE:** Ongoing discussions with Kunimoto Designs. The A&E firm will have 6 months to provide a design for the new building
 - 30% design review completed
- Tires
 - Two million tires
 - IFB for removal and disposal \$4M approved by USEPA
 - IFB was submitted by March 27, 2026
 - Contract for removing and disposing of used tires and scrap metal, including mobilization, equipment, labor, processing, site certification, and handling recovered materials for off-island shipment. Location: L10122-14NEW-R1, Guam, Estate No. 86370, Batulo St. Dededo.
 - Waiting on response from GSA.

POLICY:

- **Public Hearing on Proposed Onsite Wastewater Treatment and Disposal System Regulations For Residential Septic Tank and Leaching System and Temporary Toilet Facilities**
 - 22 GAR 12 (Onsite Wastewater Treatment and Disposal System Regulations)
 - Currently with Legislature for review
 - 45 days – June 12, 2026
 - 90 days = July 27, 2026
 - Tentative Public Hearing May 29 at 8:45 am
- **Public Law 38-114**
 - An Act to add a new article 15 to Chapter 77 of Title 12 GCA, relative to establishing the “Enhancing Tourism Aesthetics Program”



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- Meeting scheduled for Monday, May 18th at 2:00 pm

- Revision to Dieldrin Risk Assessment Document (RAD)
 - Public hearing held March 06, 2026
 - Finalized responses to public comments and revised the RAD, updated Board resolution (GEPA-26-004) and will be present to the BOD on May 21, 2026

PROGRAMS/PROJECTS/PARTNERSHIPS:

DISASTER DEBRIS SITE

- Primary disaster debris site for Typhoon Sinlaku recovery in Guam is located at Oka Point, Tamuning (Old Memorial Hospital site), which is open daily from 7 a.m. to 6 p.m.
- Accepted Items (Oka Point): Vegetative debris (trees, branches), typhoon-related construction materials (lumber, roofing, drywall, bulky plastic), white goods (refrigerators, washers, stoves—must be empty), green waste, and metals
- Prohibited Items: Household trash (spoiled food), hazardous waste (oil, batteries, chemicals), and tires
- Green Waste Sites: Multiple village sites exist for only vegetative debris, including the old carnival grounds in Tiyan and various village mayor-designated sites
- Site closed May 1, 2026 at 6:00 p.m.

GREEN WASTE SITES

- Oka Point, Tamuning (also serves as the disaster debris site; see JIC Recovery Release No. 4 for a list of accepted items)
- Asan-Maina – Old Baseball Field (Open to Assan-Maina residents)
- Dededo – Ponding Basin (Open to the public)
- Dededo – Astumbo Park (Open to the public)
- Hågat – Old Bus Satellite Station Parking Lot (Open to Hågat residents)
- Humåtak – Mayor's Office (Open to Humåtak residents)
- Inalåhan – Next to Fire Station (Open to Inalåhan residents)
- Malessos – Baseball Field (Open to the public)
- Talo'fo'fo – DYA Cottage Home (Open to Tal'fo'fo and Yona residents)
- Piti – Across Our Lady of Assumption Church (Open to the public)
- Tiyan, Barrigada - Old Carnival Grounds (Open to the public)
- Wusstig Road, Yigo - open as of Tuesday, April 21 (Open to the public)

COASTAL ASSESSMENTS

- Significant erosion along central part of the West Coast of Guam
- Significant damage to the Glass Breakwater

NATIONAL WETLAND CONDITION ASSESSMENT (NWCA)

- Collaborative national survey by the EPA and partners to monitor the ecological health of U.S. wetlands.



- Evaluates chemical, physical, and biological integrity, focusing on vegetation, soils, hydrology, and water quality to determine national/regional conditions and identify key stressors.
 - Botanist RFP has been reposted.
 - No bidders.

2026 INTEGRATED REPORT (IR)

- Biennial report required by the Clean Water Act (Sections 305(b) and 303(d)) submitted by the Guam EPA, which assesses the quality of the island's waters and lists impaired water bodies.
- Guam EPA revising the groundwater monitoring section of the IR to include and address specific concerns such as military activities and water system issues.

GUAM STORMWATER MANUAL UPDATE

- Meeting May 11-13, 2026 to discuss updates

AREA 101

- The 842-acre Area 101 in Yigo, a formerly used defense site, was used as a bomb disposal site during World War II.
- USACE has begun the process of obtaining Right of Entry, or ROE, documents to start field investigations that will include surface and subsurface removal of munitions and debris within areas that posed a risk to the public.
- Over 600 parcels
- Met in May 2026 for updates

MARINE CORPS BASE CAMP BLAZ

- Held MCBCB Environmental Summit on May 13, 2026 regarding Permitting for MILCON contractors

EPA R9 FOR PFAS AND PESTICIDE SAMPLING PROJECT

- Claire Ong of EPA R9 emailed on 04/03/2026 setting up a kick-off meeting with GEPA
- to discuss the scope of EPA's June 2026 PFAS and Pesticides sampling
- Focus on investigating potential sources for known contaminated drinking water wells (such as A-13, A-30, Y-15, M-4, and D-17), including source locations (e.g. near Agaña Shopping Center, landfills, wastewater treatment plants, fire training areas) and upstream and downstream of the affected wells.
- Planned sampling scheduled for week of June 1-5.

GEPA- USEPA-GWA

- Currently working with USEPA and Joint Region Marianas on the investigation plan.
 - Draft SOW review in progress
 - USEPA visit in May



- Discussed and agreed on the SOW Review Comments from GEPA and USEPA.
- Discussed moving forward with Independent Government Estimate (IGE) and procurement process for GovGuam outside fence using same SOW. Also looking for funding sources.
- Discussed COMMs plan for updates and public notices to the island
- Legal Basis: Federal Facility Agreement (CERCLA § 120) requires investigation/remediation of contamination.
 - ○ Potential source: Former AAFB housing units (1950s-60s), demolished 2016-17. Soil Studies (2022, 2024 NAVFAC reports) found dieldrin exceedances in shallow soils.

GEPA-DPHSS-ATSDR

- Efforts on-going
- GEPA submitted data, waiting on response

RRF Audit

- OPA auditing the Recycling Revolving Fund (5591001-619-00 / 361962201)
- Ongoing
 - Submitted expenditures for both the continuous and annual accounts for FY2017 to FY2025
 - Exit meeting held May 8, 2026
 - GEPA to provide response to all findings. Draft prepared

GHURA Technical Assistance Workshop for Community Development Block Grant-Disaster Relief (CDBG-DR)

- On-going
- CDBG-DR grant
 - GEPA requested for inspectors, engineers, administrative assistants, customer service representatives, and program coordinators
 - Two Customer Service Representatives hired and to start June 1, 2026
 -
- Guam EPA project proposal for consideration. Ongoing
 - Hardened space for a disaster debris transition site on the Dededo site

Mariana Island Conservation Strategy

- On-going
- Working Group formed towards developing the Draft Collaborative Conservation Commitment (CCC) and Programmatic Biological Opinion (PBO)
- Continued engagement with DOD, US Fish and Wildlife, and DOI focused on developing and promoting conservation and recovery initiatives for threatened, endangered, and at-risk species while promoting increased flexibility for military mission activities



INSPECTION ACTIVITY: March 9, 2026– May 8, 2026

DIVISION	PROGRAM	TYPE OF INSPECTION	# OF INSPECTIONS
AIR & LAND	AIR POLLUTION	Dust Control	25
		Generator	4
AIR & LAND	GREEN PARCELS	Project Site	4
AIR & LAND	SOLID WASTE	Building Permit	43
		Occupancy inspections	14
		Complaints	53
		Litter Citation	1
		Written Warning	3
		Court Hearing	2
WATER	INSPECTORS	Ocular, Occupancies, , Grease trap, complaints, H2, compliance, leaching field, wastewater and enforcement	130
WATER	SAFE DRINKING WATER	Lead Free Inspection	37
WATER	WATER RESOURCES	Well Inspections	12 (45 wells)
EMAS	MONITORING	Sampling	1
TOTAL			329

PERMIT ACTIVITY: March 9, 2026– May 8, 2026

PERMIT TYPE	APPLICATIONS*	ISSUANCES**	HOLDS***
Building Permit Clearance	22	29	0
Clearing/Grading Clearance	7	7	0
Occupancy Clearance	15	15	0
Underground Injection Control Permit	1	6	0
H2B Clearance	16	9	0
Well Drillers License	1	1	0
Test Boring Permit	4	9	0
Well Operating Permit	0	1	0
Aboveground Storage Tank (AST)	0	4	0
Underground Storage Tank (UST)	1	9	0
Solid Waste Management Permit	1	1	0
Wastewater Collection Permit	Not on WALTERS	0	0
Wastewater Disposal Permit	3	3	0



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MILCON	6	3	0
Highway Encroachment	0	1	0
214Notice of Arrivals (Pesticides)	Not on WALTERS		0
Notice of Intent (Pesticides)	Not of WALTERS		0
Air Pollution	Not on WALTERS	5	0
Burial at Sea (EMAS)	0	1	0
TOTALS	0*	**	0***

*Applications received between March 9, 2026, and May 8, 2026

**Includes approved permits and clearances granted to applications submitted prior to May 8, 2026.

***Includes permit and clearance holds applied to applications submitted prior to May 8, 2026.



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NON LAPSING ACCOUNT BALANCE AS OF 05/13/2026	\$ 8,049,114.67	
TOTAL	\$ 8,049,114.67	
AMOUNT BUDGETED FOR MCOG	\$ 1,500,000.00	P.L. 38-60
AMOUNT BUDGETED FOR 1 FTE & PROFESSIONAL SERVICES TO PROMOTE RECYCLING (100K) & GUAM ZERO WASTE PLAN (300K)	\$ 479,500.00	P.L. 33-136
AMOUNT BUDGETED FOR FOR OPERATIONAL EXPENSES (10%)	\$ 827,692.46	P.L. 36-115
GUAM ZERO WASTE MASTERPLAN GSWA	\$ 400,000.00	P.L. 36-115
ABANDONED AND JUNK VEHICLE REMOVAL (MOA) DPW	\$ 2,000,000.00	P.L. 36-115
AMOUNT UNBUDGETED TO DATE	\$ 2,841,922.21	
AMOUNT EXPENDED TO DATE	\$ 175,226.23	

RECYCLING REVOLVING ACCOUNT		NON LAPSING account		
ACCOUNT EXPIRES 9/30/2030		Appropriation account		
SERVICES	YTD	ENCUMBERED	EXPENDITURES	BALANCE
SALARIES	146,116.50	54,918.00	2,112.00	144,004.50
OVERTIME	116,782.00	-	-	116,782.00
BENEFITS	101,245.56	24,582.00	924.16	100,321.40
TRAVEL	25,007.06	729.00	-	24,278.06
SUPPLIES:	20,000.00	-	-	20,000.00
CONTRACTUAL:	7,639,963.55	-	-	7,639,963.55
OPERATIONAL EXPENSES	8,049,114.67	80,229.00	3,036.16	8,045,349.51
Mayor's Council of Guam Island-wide Environmental Cleanup Program (P.L. 38-60)	1,500,000.00	-	-	-
Recycling Program under the Guam Zero Waste Masterplan GSWA (P.L. 36-115)	400,000.00	400,000.00	172,190.07	227,809.93
MOA with DPW regarding recycling (P.L. 36-115)	2,000,000.00	2,000,000.00		2,000,000.00
Contract for Professional Services to develop and implement in the Guam Zero Waste Plan (2013) (P.L. 33-136)	400,000.00	-	-	-
Recycling Industry Economic Stimulus Program (P.L. 33-136)	-			-
BALANCE ON ACCOUNT	8,049,114.67	2,480,229.00	175,226.23	5,393,659.44

FY 2026 Revenues

As of

Pending Listing from DOA
Recycling Fees

NOV ISSUE DATE	RESPONDENT	CURRENT STATUS (05/08/26)	PROGRAM	COMPLAINT VIOLATION	Comment
4/21/2026	GUAM BEHAVIORAL HEALTH AND WELLNESS CENTER (GBHWC)	05/12/26 GBHWC SUBMITTED THEIR NOTICE TO DEFENSE TO GEPA	HAZWASTE	Failure to maintain records regarding testing and training as violations of CH50 of Title 22 GARR for UST. Failure to maintain records for the tank and piping release detection, failure to maintain results of periodic testing of spill prevention and containment equipment, failure to maintain records of monthly and annual walkthrough inspections of the ust system, failure to maintain records verifying training of designated Class A/B/C operators, UST maintenance,, leak detection, and training records	04/21/26 - Guam EPA issued a NOV, OC and APO UST26-001 to GBHWC - 04/27/26 - NOV Received by GBHWC -05/12/26 - GBCWC submitted a Notice of Defense and Petition of Relief. Notice of Defense is being reviewed by agency
1/23/2026	TUTUJAN (STELLA MARIS)/ GEPA 25-415 (B24000618) NOV/ CO AND AP ORDER; WPC 26-002	01/22/26 NOV ISSUED	WATER POLLUTION	Respondant failed to proceed in accordance with the approved Erosion and Sediment Control Plan for project, Respondant failed to conduct earth-moving operations in a manner that prevents accelerated land erosion and siltation of marine waters. Respondant conducted earth-moving operation that resulted in violations of the Guam Water Quality Standards, 22 GAR Chapter 5, specifically violations of 22 GAR §5103(A)(1)(b) and 22 GAR §5104(F)(1)(i)	* 02/06/26 NOV Issued to Tutujan Hill Group on 01/22/26 - 02/20/26 GEPA received a Notice of Appeal aka Notice of Defense - 02/24/26 Request for Hearing Officer sent to AG's Office (Solicitors Division) awaiting response.
11/13/2025	CHALLENGE TESTING INC/ MR. CHARLES COFFINDAFFER	12/31/25 - APPEAL WITH OAG HEARING OFFICER	WATER RESOURCES	Mr. Charles Coffindaffer/ Challenge Testing Inc appealed Guam EPA's decision in issuing a Limited Driller's License	11/13/25 - Guam EPA issued a response letter in response to inquiry of well drillers license for Mr. Charles Coffindaffer's application - 11/18/25 RECEIVED NOTICE OF APPEAL - 11/20/25 REQUEST FOR HEARING OFFICER SENT TO OAG - 12/12/25 Received Notice of Pre-Hearing Conference and Motion filing deadline. Pre-Hearing Conference scheduled for January 7, 2025 at 11am - 02/12/26 Received notification for Hearing Officer, Gillian Russell that the case will be reassigned to Attorney Staci Anderson - 02/19/26 Hearing scheduled for Tuesday, February 24th -03/25/26 Received a copy of the Administrative Hearing Officer's Findings of Facts, Conclusion of Law and Order 04/03/26 Chairman Carbulido sent email sent to Hearing Officer requesting next steps for Board 04/19/26 GEPA requests for extension due to Typhoon Sinlaku recovery efforts - 05/11/26 Coffindaffer case placed on May 2026 agenda for presentation by Hearing Officer. Following on documents for board packet sent via email.
10/31/2025	TUTUHAN HOLDINGS, GUAM LLC (PALISADES)	12/31/25 NOV/OC WITH OAG HEARING OFFICER	WATER POLLUTION	Guam Water Pollution Control Act, Guam Water Quality Standards and Guam Soil Erosion and Sediment Control Regulations by failing to properly maintain control measures and discharging sediment-laden stormwater from the Palisades Estates project site	10/31/25 - WPC NOV ISSUED TO RESPONDANT - 11/24/25 RECEIVED NOTICE OF APPEAL -11/25/25 REQUEST FOR HEARING OFFICER SENT TO OAG - 12/29/25 Received Notice of Pre-Hearing Conference and Motion filing deadline dated 12/22/25. Pre-Hearing Conference scheduled for January 14, 2025 at 11am - 02/12/26 Received notification from Hearing Officer, Gillian Russell that the case will be reassigned to Atty. Staci Anderson - 03/17/26 Status conference held on March 17, 2026. Hearing Officer requested Guam EPA board determine by formal resolution the directors who intent to be present at hearing. 05/11/26 Palisades NOV added to May 2026 agenda for board discussion / action
7/10/2025	GUAM INTERNATIONAL AIRPORT AUTHORITY/ PWS ID GU0000018 - NOV/OC 25-002	12/31/25 GEPA to provide status update	SAFE DRINKING WATER	GROUND WATER RULE - FAILURE TO CONDUCT AND REPORT REQUIRED TRIGGERED SOURCE WATER MONITORING	-07/10/25 SAFE DRINKING WATER PROGRAM ISSUED NOV/OC - 07/11/25 GIAA SUBMITTED THEIR NOTICE OF DEFENSE/ REQUEST FOR HEARING - 07/16/25 REQUEST FOR HEARING OFFICER SENT TO OAG - 08/11/25 MEETING WITH GIAA/GEPA. - 08/15/25 WAITING ON RESPONSE FROM GIAA - 09/04/25 NOTICE OF DEFENSE RECEIVED FROM GIAA ADMITTING TO ACCUSATION IN PART. EMAIL SENT TO OAG FORMALLY RECDING OUR REQUEST FOR A HEARING OFFICER. - 12/31/25 03/06/26 GEPA to provide status update - 05/08/26 - GEPA to provide status update
6/26/2025	FRANCES HUDGENS /NOV/OC NO. SW-25-001	09/05/25 45 DAY EXTENSION HAS LAPSED. SWMP TO DO REINSPECTION	SOLID WASTE		-06/26/25 SWMP ISSUED NOV/OC - 07/09/25 RESPONDANT RECEIVES NOV/OC - 07/22/25 - 08/15/25 RESPONDANT REQUEST FOR A 45DAY EXTENSION TO SUBMIT A CLEANUP AND DISPOSAL PLAN - 09/05/25 45 DAY EXTENSION HAS LAPSED. SWMP TO DO REINSPECTION. - 10/31/25 - 03/06/26 SWMP TO PROVIDE UPDATE - 05/08/26 SWMP TO PROVIDE UPDATE

NOV ISSUE DATE	RESPONDENT	CURRENT STATUS (05/08/26)	PROGRAM	COMPLAINT VIOLATION	Comment
5/21/2025	MARIBEL TSUDA	GEPA: GEPA to update on status of NOV	WATER POLLUTION	FAILING PRIVATE WASTEWATER DISPOSAL SYSTEM AN DILLEGAL CONSTRUCTION OF HOUSE EXTENSIONS WITHOUT UPGRADING THE WASTEWATER DISPOSAL SYSTEM, LOCATED AT HOUSE NO 120 MARIA N ARAGON RD, CHALAN PAGO, GUAM	-05/21/25 NOV issued to respondent - 06/06/25 - 03/06/26 GEPA to update on status of NOV - 05/08/26 GEPA TO UPDATE ON STATUS OF NOV
4/29/2025	GUAM MEMORIAL HOSPITAL - SKILLED NURSING UNIT	09/12/25 Waiting on final order of compliance resolution from GMH. Discussion on Administrative Penalty Fee to be revisited	HAZWASTE	UST VIOLATION - SNU failed to maintain results and /or records of monitoring/tsting of functionality tests for the release detection for 3yrs. Failed to maintain records for the tank and piping release detection, periodic testing of spill prevention and containment equipment, monthly and annual walkthrough inspections for the UST system and records verifying the training of designated Class A/B/C operators.	* 04/30/25 - NOV hand delivered to GMHA Administrator - 05/13/25 HWMP received Notice of Intent to Appeal from GMHA - 05/13/25 A copy of Notice of Appeal provided to Administrator Lastmoza and AAG Finney -05/19/25 Request for Hearing Officer was sent via email to OAG-Solicitors Division - 05/20/25 - Hard copies hand delivered to OAG Solicitors Division - 05/29/25 - Response of Notice to Intest to Appeal - NOV, Order of Compliance, and Administrative Penalty Order UST25-001 hand delivered to GMHA - 07/14/25 RETRACTED REQUEST FOR HEARING OFFICER - 08/15/25- 03/06/26 - WAITING ON FINAL ORDER OF COMPLIANCE RESOLUTION FROM GMH. DISCUSSION ON ADMIN PENALTY FEE TO BE REVISITED - 05/08/26 STATUS QUO
8/7/2024	RDE GENERAL CONSTRUCTION (SW-24-001)	GEPA: Per Mr. Glenn San Nicolas joint inspection needs to be done with Ghura. Not contested. SWMP continue to monitor for compliance and advise of status of clean up	SOLID WASTE	Junk vehicles, tires, municipal solid waste, metals and litter generated by the respondent were observed on easements and a property owned by GHURA	-Solid Waste Management Program performed a compliance evaluation inspection at RDE in Agana Heights on 01/30/24 in response to the complaint. -Company and the respondent began cleanup efforts and made progress in those efforts following the issuance of the NOV -Incomplete cleanup resulted in the issuance of the NOV -11/21/24 to 03/06/26 GEPA to advise of status of clean-up - 05/08/26 GEPA to advise of status of clean up
7/30/2024	MARK SHISHIDO (SW-24-008)	GEPA: Not contested. SWMP continue to monitor for compliance and advise status of clean up	SOLID WASTE	Solid waste complaint	-May 14, 2024 Solid Waste Program performed a compliance evaluation inspection at Reyes Court in Agana Heights -Approximately 47 cubic yards of household garbage, metals, plastic and wood were observed -Prior to the NOV, the respondent was given 30 days to clean up -June 8, 2024 - Follow up inspection was conducted on - SWMP indicated non-compliance with the May 14 orders and observed waste remained -11/21/24 to 03/06/26 GEPA to advise of status of clean up - 05/08/26 GEPA to advise of status of clean up
7/15/2024	JESSE AGUON (SW-24-006)	GEPA: Not contested. SWMP continue to monitor for compliance and advise of status of clean up	SOLID WASTE	Solid waste complaint on public and private property	-March 14, 2024 agency solid waste program performed a compliance and enforcement inspection at Joaquin Aguon Rd, Yona. -Approximately 30 cubic yards of metals, miscellaneous white good, and seven junk vehicles were observed -Compliance order was issued to the respondent to clean up within 30days -June 6, 2024 follow up inspection was conducted. SWMP indicated non-compliance with the March 24, orders and observed additional waste was illegally placed at the area of concern -11/21/24 to 03/06/26 Respondant did not contest. Clean up underway. GEPA to advise on status of cleanup - 05/08/26 GEPA to advise of status of clean up

NOV ISSUE DATE	RESPONDENT	CURRENT STATUS (05/08/26)	PROGRAM	COMPLAINT VIOLATION	Comment
7/10/2023	HUMATAK (UMATAC) MAYOR'S OFFICE	GEPA: GEPA to advise on status of close-out.	WATER DIVISION	Excessive clearing without a permit during the emergency and way past post Typhoon Mawar response	-GEPA: Per Acting Chief Engineer - No NOV was not issued only a stop work order and informed the mayor to apply for the after the fact permit. No status since former chief engineer, Brian Bearden, departure. -11/21/24 Per Acting Chief Engineer Johnny Abedania. No NOV was issued just a Stop work order. Humatak Mayor was instructed to apply for the after the fact permit. GEPA to advise on status of application. 01/30/25- GEPA: No NOV was issued just a Stop work order. Humatak Mayor was instructed to apply for the after the fact permit. GEPA to advise on status of application - 02/20/25 to 03/06/26 GEPA: No NOV was issued just a Stop work order. Humatak Mayor was instructed to apply for the after the fact permit. GEPA to advise on status of application. GEPA working to close-out administratively 05/08/26 - Status Quo
4/9/2021	BEST CAR & TRUK SERVICE / MR. CARDONA (SW21-001)	09/05/25 Per Acting Deputy Glenn SN- Case referred to AG's Office	SOLID WASTE	Solid waste complaint	-April 9, 2021 NOV, Order of Compliance and Administrative Penalty order issued -05/19/21 Notice of Intent to Appeal received by Guam EPA -06/09/21 Memorandum for Record - Appeal withdrawn by respondent and received by Glenn SN & Derien Mitchell (SWMP) -Clean-up plan provided (separate trash/tires, remove metals, remove junk cars - 11/21/24 to 04/25/25 Clean up still on-going. GEPA to follow up on status of cleanup. - 05/22/25 - 07/14/25 GEPA to follow up and provide status of clean up - 08/15/25 GEPA TO ADVISE STATUS OF CLEAN UP -09/12/25-05/08/26 Per Acting Deputy Glenn SN- Referred to AG's office
10/29/2019	VERONA	GEPA: Clean up underway. GEPA to follow up on status of cleanup.	SOLID WASTE	Solid waste complaint	*05/22/25 - 05/08/26 GEPA TO FOLLOW UP ON STATUS OF CLEAN UP.
2/23/2023	CHUL WOO PARK (UPPER TUMON PROPERTY)	GEPA: GEPA to provide status update on NOV and obtain assistance from AAG Finney	WATER DIVISION	Clearing & grading activities without a permit	-LAST UPDATE (provided by former Chief Engineer, CAPT. Brian Bearden) NOV that was issued assessed a fine of \$1.7Mil. Owner has been unresponsive. CAPT. Bearden advised assistance is needed from OAG to collect payment -11/14/2024 Acting Chief Engineer advised there is no current status at this time as this was last handled by former CE and AAG Kristan Finney -11/21/24 to 04/25/25 No status since CAPT. Brian Bearden and AAG Kristen Finney departure. GEPA to provide status update on NOV. -05/22/25 - 09/12/25 No status since CAPT. Brian Bearden. GEPA to provide status update on NOV and obtain assistance from AAG Finney - 10/31/25 - 05/08/26 GEPA to provide status update on NOV and obtain assistance from AAG Finney
5/28/2021	GPPC, INC (CROWN PLAZA PROJECT)	GEPA closed out NOV. Return to compliance. GEPA to administratively close out NOV	WATER DIVISION	Complaint: Respondent actively engaged in earth moving operations as a part of a construction project located at the Crowne Plaza Resort, 810 Pale San Vitores Rd. Tumon permitted under DPW building permit G20000645.	-05/28/2021 NOV/ Compliance Order/ Proposed Penalty Order issued -11/21/24 GEPA closed out NOV. Return to compliance. The project was completed and inspected. PIO working to update Guam EPA website. - 12/19/24 GEPA closed out NOV. Return to compliance. The project was completed and inspected. PIO working to update Guam EPA website. - 01/30/25 to 9/12/25- GEPA closed out NOV. Return to compliance. The project was completed and inspected. PIO working to update Guam EPA - 10/31/25 - 05/08/26 RETURNED TO COMPLIANCE. GEPA TO ADMINISTRATIVELY CLOSE OUT THE NOV.
5/17/2019	LIN'S HARDWARE	GEPA to close out Administratively. Hardware store closed down.	SAFE DRINKING WATER	Guam Lead Ban Act - Fixtures / fitting sold do not have NSF or ANSI certification	- 05/17/2019 Inspection of the premises done by CAPT. Bearden and Jerry Aquino due to plumbing fixtures for sale without NSF/ ANSI certification -NOV and Compliance Order issued 05/17/2019 - GEPA to close out Administratively. Hardware store closed down. - 12/19/24 - 12/2025 - GEPA to close out Administratively. Hardware store closed down. - 02/06/26 - 05/08/26 Hardware store closed down. GEPA working to close out NOV Administratively

NOV ISSUE DATE	RESPONDENT	CURRENT STATUS (05/08/26)	PROGRAM	COMPLAINT VIOLATION	Comment
5/17/2019	FEIYANG CONSTRUCTION ENGINEERING, INC	GEPA to close out Administratively. Returned to compliance. PIO working on updating Guam EPA website.	SAFE DRINKING WATER	Guam Lead Ban Act - Fixtures / fitting sold do not have NSF or ANSI certification	- 05/17/2019 Inspection of the premises done by CAPT. Bearden and Jerry Aquino due to plumbing fixtures for sale without NSF/ ANSI certification. NOV and Compliance Order issued - 11/21/24 to 12/2025 - GEPA to close out Administratively. Returned to compliance. PIO working on updating Guam EPA website. - 02/06/26 - 05/08/26 Returned to compliance. GEPA working on closing out Administratively
5/17/2019	SU & ZHENG CORPORATION DBA: HAO LIN JU WHOLESALE - RETAIL)	GEPA to close out Administratively. All plumbing fixtures that were not NSF/ANSI certified were removed from the shelves.	SAFE DRINKING WATER	Guam Lead Ban Act - Fixtures / fitting sold do not have NSF or ANSI certification	- 05/17/2019 Inspection of the premises done by CAPT. Bearden and Jerry Aquino due to plumbing fixtures for sale without NSF/ ANSI certification. NOV and Compliance Order issued - 11/21/24 to 10/31/25 - GEPA to close out Administratively. All plumbing fixtures that were not NSF/ANSI certified were removed from the shelves. - 02/06/26 - 05/08/26 GEPA to close out Administratively. All plumbing fixtures that were not NSF/ANSI certified were removed from the shelves.
12/6/2019	BALDYGA GROUP	GEPA: Stop work order issued by Guam EPA and respondant complied. No work has been done to date. GEPA to advise on status of NOV.	WATER DIVISION	Complaint of discharge of pumped flood water from SandCastle Guamonto the public sidewalk and into the public street (Pale San Vitores Road) and public storm drain system fronting the facility	-12/06/2019 NOV and compliance order issued -12/13/2019 Response and action plan submitted by Baldyga Group to GEPA -11/21/24, GEPA: Stop work order issued by Guam EPA and respondant complied. No work has been done to date. GEPA to advise on status of NOV - 12/19/24 to 12/2025- GEPA: Stop work order issued by Guam EPA and respondant complied. No work has been done to date. GEPA to advise on status of NOV - 02/06/26 to 05/08/26 GEPA: Stop work order issued by Guam EPA and respondant complied. No work has been done to date. GEPA TO ADVISE ON CLOSE OUT OF NOV
12/6/2019	DUSIT THANI	GEPA: Agency has no information or update on this at this time. GEPA to advise on status of NOV.	WATER DIVISION	Discharge of water to the beach from the south side of the hotel resulting in soil erosion in the form of a channel.	-12/09/2019 Written report and action plan submitted by Dusit Thani to GEPA - 11/21/24 - 12/2025 Agency has no information or update on this at this time. GEPA to advise on status of NOV. - 02/06/26 - 05/08/26 GEPA: Agency has no information or update on this at this time. GEPA to advise on status of NOV.
1/14/2024	JOHN ILAO & SUN BROTHERS	GEPA: Per Acting Chief Engineer Johnny Abedania. No NOV was issued. Sun Brother's submitted action plan and approved by Guam EPA. GEPA to fix website.	WATER DIVISION		-01/26/24 NOV/ Compliance Order issued for Building permit No B21000686 was served - 11/21/24 to 09/12/25 - No NOV was issued. Sun Brother's submitted action plan and approved by Guam EPA. GEPA to fix website. - 10/31/25 - 12/31/25- Per Acting Chief Engineer Johnny Abedania. No NOV was issued. Sun Brother's submitted action plan and approved by Guam EPA. GEPA to fix website.
11/17/2021	UMS HEAVY EQUIPMENT RENTAL	GEPA: STOP WORK ORDER ISSUED. GEPA to provide update	WATER DIVISION	WORKING WITHOUT A PERMIT	11/17/21 - STOP WORK ORDER ISSUED. RESPONDENT WAS TO APPLY FOR AN AFTER THE FACT PERMIT AT DPW AND INSTALL PERIMETER SEDIMENT CONTROLS SUCH AS SILT FENCE. - 04/29/25 - 12/31/25 GEPA to provide update of stop work order - 02/06/26 - 05/08/26 GEPA to provide update of stop work order
5/20/2021	JJ PACIFIC DEVELOPMENT (JAMES JI) LOT 1110-NEW-22 NEW MANGILAO	GEPA: Representative for Mr. James Ji met with Administrator to negotiate the NOV penalty fine fee. Per Administrator no settlement. GEPA to advise on status of NOV.	WATER DIVISION	Violation of the Guam Soil Erosion and Sediment Control Regulations - Clearing, grading and grubbing without a permit. Same project as Primo's	-CAPT. Brian Bearden - Letter was issued to make penalty payment of \$125,000 however payment has not been made. JJ Pacific missed the opportunity to request a hearing. - 06/30/21 GEPA issues formaltime extension approval adding 90 days - Guam EPA Legal Counsel Kristen Finney was supposed to see what can be done - 11/21/24 to 12/2025 - Representative for Mr. James Ji met with Administrator to negotiate the NOV penalty fine fee. Per Administrator no settlement. GEPA to advise on status of NOV. - 02/06/26 to 05/08/26 No settlement. GEPA to advise of status of NOV

Guam EPA
Notices of Violations
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NOV ISSUE DATE	RESPONDENT	CURRENT STATUS (05/08/26)	PROGRAM	COMPLAINT VIOLATION	Comment
7/29/2021	SAMSUNG E & AMERICA, INC (MANGILAO SOLAR PROJECT)	GEPA: GEPA to provide status of close-out.	WATER DIVISION	Marbo Cave Debris Removal	-Chairman Carbullido noted that he spoke to the hearing officer at OAG and OAG noted that Guam EPA (the agency) will inform the Board when they are ready for a hearing after coordinating with counsel for Respondent. -11-21-24 to 08/15/25 Acting Chief Engineer noted the remediation work has been resolved by owner/contractor. GEPA to advise on status of NOV since remediation work has been made. - 09/12/25 - 12/31/25 GEPA to advise on status of NOV. Remediation work has been completed by owner/contractor per then acting Chief Engineer Johnny Abendania - 03/06/26 - 05/08/26 GEPA to provide status if close out.
5/20/2021	PRIMO'S HEAVY EQUIPMENT (Lot 1110-NEW-22 NEW Municipality of Mangilao - G21000012)	GEPA: Same project as JJ Pacific above (James Ji). GEPA to coordinate with Primo's attorneys and inform the Board when they are ready for a hearing.	WATER DIVISION	Violation of the Guam Soil Erosion and Sediment Control Regulations - Clearing, grading and grubbing without a permit / Same project as JJ Pacific (James Ji)	- Chairman Carbullido noted that he spoke to the hearing officer at OAG and OAG noted that Guam EPA (the agency) will inform the Board when they are ready for a hearing after coordinating with counsel for Respondent - Same project as JJ Pacific above (James Ji). GEPA to coordinate with Primo's attorneys and inform the Board when they are ready for a hearing. - 12/31/25 GEPA to provide status of NOV/Hearing.